



**All-Payer Model for Maryland  
Hospitals  
Population-Based and Patient-  
Centered Payment Systems**

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BACKGROUND OF MARYLAND  
RATE REGULATION

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## Health Services Cost Review Commission

- ▶ Oversees hospital rate regulation in Maryland
- ▶ Independent 7 member Commission
  - ▶ Balanced membership
  - ▶ Experienced staff
- ▶ Broad statutory authority
  - ▶ Has allowed Commission methods to evolve
- ▶ Broad Support

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## HSCRC Sets Hospital Rates for All Payers

- ▶ All Payer Rate Setting
  - ▶ Medicare waiver granted in 1977 and renewed under a different approach in 2014 allows HSCRC to set hospital rates for Medicare—the elderly population.
  - ▶ State Medicaid plan (for financially and medically needy) requires payment of HSCRC rates
  - ▶ State law requires health insurers, managed care organizations, others to pay HSCRC rates
- ▶ All payers pay their fair share of full financial requirements
  - ▶ Uncompensated Care
  - ▶ Physician/other education costs
- ▶ Considerable value to patients, State and hospitals

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## Overview of New All-Payer Model

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### Approved New All-Payer Model

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- ▶ Maryland is implementing a new All-Payer Model for hospital payment
  - ▶ Approved effective January 1, 2014 for a 5 year timeframe
- ▶ Focus on new approaches to rate regulation
- ▶ Moves Maryland
  - ▶ From **per inpatient admission** regulation focus
  - ▶ To an **all payer, total hospital** payment **per capita** focus
    - ▶ Shifts focus to population health and delivery system redesign
- ▶ Application due at the end of 2016 to extend the model to focus on the total cost of care in year 6 and beyond

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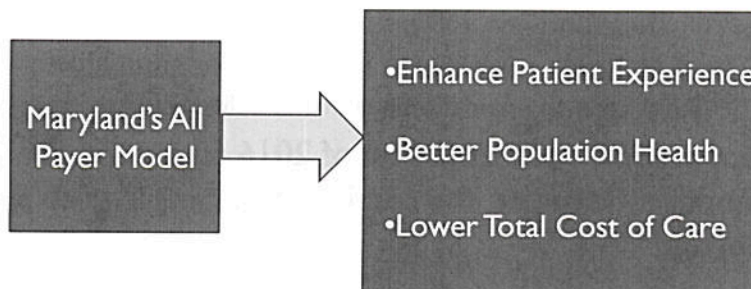
## Approved Model at a Glance

- ▶ **All-Payer total hospital per capita revenue growth ceiling** for Maryland residents tied to long term state economic growth (GSP) per capita
  - ▶ 3.58% annual growth rate for first 3 years
- ▶ **Medicare payment savings** for Maryland beneficiaries compared to dynamic national trend. Minimum of \$330 million in savings
- ▶ **Patient and population centered-measures** and targets to promote population health improvement
  - ▶ Medicare readmission reductions to national average
  - ▶ 30% reduction in preventable conditions under Maryland's Hospital Acquired Condition program (MHAC) over a 5 year period
  - ▶ Many other quality improvement targets

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## Focus Shifts to Patients

- ▶ Unprecedented effort to improve health, improve outcomes, and control costs for patients
- ▶ Gain control of the revenue budget and focus on providing the right services and reducing utilization that can be avoided with better care



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## Creates New Context for HSCRC

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- ▶ Align payment with new ways of organizing and providing care
- ▶ Contain growth in total cost of hospital care in line with requirements
  - ▶ Evolve value payments around efficiency, health and outcomes

Better care

Better health

Lower cost

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## **Year 1 Accomplishments:** Implementation of Hospital Global Budgets and Public Engagement

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- ▶ Broad public engagement in initial implementation
- ▶ All Maryland hospitals are now operating under global budgets
  - ▶ More than 95% of hospital revenues under global budgets
- ▶ The key aspects of the Global Revenue Budgets:
  - ▶ Fixed revenue base for 12 month period with annual adjustments
  - ▶ Retain revenue related to reductions in potentially avoidable utilization (PAU).
    - ▶ Invest savings in care improvement
  - ▶ Annual update factor (inflation)
  - ▶ Annual quality adjustments
  - ▶ Adjustments when patients shift across hospitals and settings

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## Year 1 Accomplishments: Global Model Shifts Focus from Volumes

Former Hospital Payment Model:

Volume Driven

Units/Cases

✗ Rate Per Unit  
or Case



Hospital Revenue

- Unknown at the beginning of year
- More units creates more revenue

New Hospital Payment Model:

Population and Value Driven

Revenue Base Year

✗ Updates for Trend,  
Population, Value



Allowed  
Revenue for Target  
Year

- Known at the beginning of year
- More units does not create more revenue



## Year 1 Results: Calendar Year 2014 Results

- ✓ Under all payer limit (1.47% per capita increase vs. 3.58% limit)
- ✓ Medicare savings on track (subject to review)
- ✓ Quality improvement on track—26% improvement in MHACs in CY 2014, 30% required over 5 years
- ✓ Readmissions down, but more progress needed

### I. Hospital performance

- ✓ Increased profitability of hospitals overall
- ✓ Overall volume growth limited
  - ✗ Absorbed 200,000 new Medicaid enrollees

## All Payer Model Implementation

### Year 1 Focus

Global budgets  
 Meeting test metrics  
 Monitoring infrastructure  
 Potentially avoidable utilization concepts & data  
 Stakeholder input

### Year 2 Focus (Now)

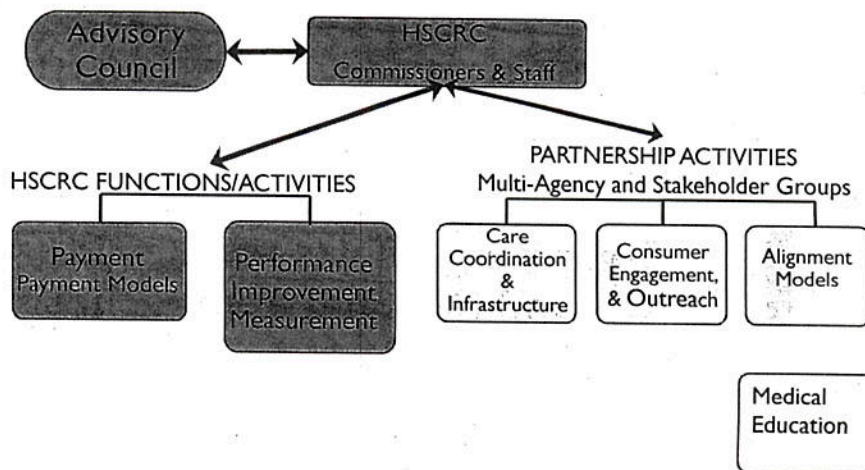
Clinical improvement  
 -Better chronic care  
 -More coordinated care  
 -Better episodes

Payment alignment  
 -Medicare chronic care fees  
 -Medicare willing to innovate  
 -Gain sharing and P4P  
 -Dual eligible & integrated networks

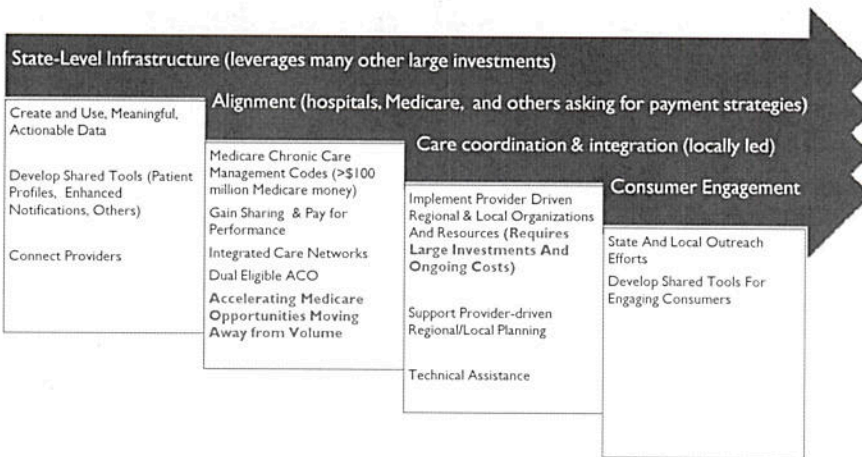
### Year 3 Focus

Implementation of infrastructure, work flows, and models  
 Engage patients, families, and communities  
 Focus on additional alignment opportunities

## Organization of Current Activities



# Strategic Roadmap



## Organizing Efforts—Statewide and Regional Approaches



## Statewide, Regional, and Local Efforts Needed for Scaling

- ▶ HSCRC convened a partnership work group chaired by Dr. Laura Herrera Scott (DHMH) and Carmela Coyle, (MHA) to make recommendations on efforts that could accelerate care coordination and improved chronic care
- ▶ Deliberations are still in progress, but several themes are emerging.
- ▶ DHMH and HSCRC are focused on encouraging regional collaborations that can facilitate the coordination and implementation of efforts in a cost effective way, avoiding duplication and scaling resources and approaches—leading to current RFP

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## Efforts that Could be Facilitated with Statewide Infrastructure—Under Discussion

- ▶ Data infrastructure and sharing
  - ▶ Leverage existing data and new sources (Medicare) to support risk stratification and identification of individuals who would benefit from care coordination
- ▶ Care planning
  - ▶ Develop patient consent process and standard forms and education materials
  - ▶ Develop care plan elements that could be visualized through CRISP
  - ▶ Organize training, engagement, and activation approaches
- ▶ Encourage collaboration
  - ▶ Promote regional efforts to organize and avoid overlap of resources
  - ▶ Encourage community and volunteer efforts
  - ▶ Develop approaches for integrating care (mental and somatic, hospital and long term/post acute)
- ▶ Connecting community based providers to CRISP
  - ▶ Need to set direction, determine funding sources, and begin work

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## Regional Efforts

- ▶ Develop priorities and approaches on a regional basis or with regional coordination to support high needs patients, with a focus on Medicare and dual eligible patients
  - ▶ E.g. frail elders, ESRD, patients in long term care, patients with serious mental conditions, patients with advanced chronic conditions
- ▶ Determine staffing and infrastructure needs and approaches and develop organization plans and how to integrate efforts across providers, public health, and community organizations
- ▶ Develop coordinated approaches to support practices in addressing the Medicare Chronic Care Management fee requirements

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## Overview of Regional Planning Grants

- ▶ The Commission authorized up to \$2.5 million from hospital rates to be used for planning of regional partnerships
- ▶ Funds are to be used for partnership planning activities
  - ▶ Funds may be used for data analysis, operational/strategic planning, health IT/analytics planning, consultants, meetings, and related expenses.
- ▶ Technical assistance will be provided to awardees
  - ▶ Utilization data, models, expert advice/consultation
- ▶ A Review Committee approved 8 of 11 proposals for funding ranging from \$200,000 to \$400,000

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## Concluding Thoughts and Questions

- New waiver is a call to action and creates a path for change
  - Proactive, not reactive
  - Encourages more flexible and creative investments
- Medicare, Medicaid and other payers recognizing value of care coordination care improvement; prepared to pay for it
- New model is highly dependent on partnerships of providers across settings, community based organizations, and consumers—need to work together to create and accelerate the benefits that are possible
- Value is the new gold standard
  - Quality
  - Appropriate hospital care
  - Partnerships, integration and coordination
  - Cost efficiency
  - Population health focus

.....*Thank you for the opportunity to work together to improve care for Marylanders.....*

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## Attachment 1: Potentially Avoidable Utilization (PAU)

“Hospital care that is unplanned and can be prevented through improved care, coordination, effective primary care and improved population health.”

- ▶ Readmissions/Rehospitalizations that can be reduced with care coordination and quality improvements
- ▶ Preventable Admissions and ER Visits that can be reduced with improved community based care
- ▶ Avoidable admissions from skilled nursing facilities and assisted living residents that can be reduced with care integration, remote services, and prevention
- ▶ Health care acquired conditions that can be reduced with quality improvements
- ▶ Admissions and ER visits for high needs patients that can be moderated with better chronic care and care coordination

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