

Wes Moore, Governor · Aruna Miller, Lt. Governor · Laura Herrera Scott, M.D., M.P.H., Secretary

Subject: Public Notice for Changes to the Community First Choice Program

Add'I info: The Maryland Department of Health (the Department) is amending the State Plan to (1) include a self-directed model for some Community First Choice (CFC) services, (2) implement changes to the current Electronic Visit Verification (EVV) requirements and (3) better align the State Plan with current practice regarding CFC covered services, limitations, and the program's quality improvement strategy.

The inclusion of a self-directed model will facilitate greater choice and control for CFC participants by allowing those who are self-directed to recruit, hire, train, supervise and fire personal assistance providers. Upon implementation of the self-directed model, CFC participants will be able to choose from the agency or self-directed models.

Effective July 1, 2023, the Department will allow providers who meet established criteria to be exempt from the requirements of EVV.

The proposed changes do not impact the current rates of reimbursement or rate methodologies for CFC services, except for the rates established for personal assistance providers by self-directed participants. The limitations for those rates are detailed in the State Plan.

The Department estimates a fiscal impact of \$2,019,396 per fiscal year, with 56% (\$1,130,861.76) coming from federal funds and 44% (\$888,534.24) coming from state funds. The State will incur these costs based on per member, per month payments to the Financial Management and Counseling Services contractors that will support self-directed CFC participants.

For questions about the notice please contact Carrie Goodman by email at carrie.goodman@maryland.gov.

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Notwithstanding anything else in this State plan provision, the coverage will be subject to such other requirements that are promulgated by CMS through interpretive issuance or final regulation.

i. Eligibility

- A. The State determines eligibility for Community First Choice (CFC) services in the manner prescribed under 42 CFR §441.510. To receive CFC services and supports under this section, an individual must meet the following requirements:
 - 1. Be eligible for medical assistance under the State plan;
 - 2. As determined annually
 - a. Be in an eligibility group under the State plan that includes nursing facility services; or
 - b. If in an eligibility group under the State plan that does not include such nursing facility services, and which the state has elected to make CFC services available (if not otherwise required), have an income that is at or below 150 percent of the Federal Poverty Level (FPL); and
 - 3. Receive a determination, at least annually, that in the absence of the home and community-based personal assistance services and supports, the individual would otherwise require the level of care furnished in a hospital, a nursing facility, an intermediate care facility for individuals with intellectual disabilities, an institution providing psychiatric services for individuals under age 21, or an institution for mental diseases for individuals age 65 or over, if the cost could be reimbursed under the State plan.
 - 4. Individuals who qualify for medical assistance under the special home and community-based waiver eligibility group defined at section I 902(a)(I 0)(A)(ii)(VI) of the Act must meet all section 1915 (c) requirements and receive at least one home and community-based waiver service per month.
 - 5. Individuals receiving services through CFC will not be precluded from receiving other home and community-based long-term services and supports through other Medicaid State plan, waiver, grant, or demonstration authorities.
 - 6. Effective October 1, 2023, CFC participants will be able to choose from the agency or self-directed model. All CFC participants are considered eligible to participate in the self-directed model.
- B. During the five-year period that begins January I, 2014, spousal impoverishment rules are used to determine the eligibility of individuals with a community spouse who seek eligibility for home and community-based services provided under 1915(k).

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i. Service Delivery Models
X Agency Model - The agency model is based on the person-centered assessment of need. The agency model is a delivery method in which the services and supports are provided by entities under a contract.
X Self Directed Model with Service Budget - This model is one in which the individual has both a service plan and service budget based on the person-centered assessment of need.
Direct Cash
Vouchers
X Financial Management Services in Accordance with 441.545(b)(I)
Other Service Delivery Model as Described Below:
Financial Management Services
The State will make financial management services available to all participants in the self-directed model through its contracts with one or more Financial Management and Counseling Services (FMCS) contractor(s). The State assures that financial management service activities will be provided in accordance with 42 CFR 441.545(B)(1).
n addition to the activities the FMCS contractor(s) is/are required to provide in accordance with 42 CFR 441.545(B)(1), the FMCS contractor(s) will be responsible for reviewing and approving the personcentered service plans for participants in the self-directed model.
ii. Service Package
 A. The following are included Community First Choice services (in addition to service descriptions, please include any service limitations): 1.1 Assistance with activities of daily living (ADLs), instrumental activities of daily living (IADLs), health related tasks through hands-on assistance, supervision, and/or cueing, which will be provided under personal assistance (formerly named personal care) services.
 a. Personal assistance services means hands-on assistance, supervision, and/or cueing specific to the functional needs of a participant with a chronic illness,

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medical condition, or disability and includes assistance with ADLs, IADLs, and

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health related tasks as prescribed by§441.520(a)(1). Personal assistance services may include the performance of some delegated nursing functions.

- i. Personal assistance services will be based on Resource Utilization Groups (RUGs) or other case mix, identified through the interRAI assessment or other assessment process for determining recommended budgets. The highest RUG correlates to a recommended initial flexible budget of \$43,680 annually, but it is not the maximum amount of services or hours a participant can receive.
- ii. There will be an initial recommended budget for personal assistance services based on RUGs, or other case mix strategy, that will help inform supports planners and participants in developing the plan of service. This is a soft limit, which can be exceeded based on medical necessity.
- iii. Prior authorization with a medical necessity review is needed if a participant requests services with associated costs above and beyond the recommended budget.

The State will claim an enhanced match on this service.

 Nurse Monitoring - Nurse monitors will evaluate the outcome of the provision of personal assistance services. This service will be provided by the Local Health Departments.

The State will claim an enhanced match on this service.

- 1.2 Acquisition, maintenance, and enhancement of skills necessary for the individual to accomplish activities of daily living, instrumental activities of daily living, and health related tasks.
 - a. Consumer Training
 - In the topics covered by consumer training may include, but are not limited to money management and budgeting, independent living, and meal planning. These activities are to be targeted to the individualized needs of the participant receiving the training and sensitive to the educational background, culture, and general environment of the participant receiving the training.
 - ii. To participate in the Community First Choice program as a provider of consumer training, a provider must: be a self-employed

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trainer or an agency that employs qualified trainers, have demonstrated experience with the skill being taught, and be willing to meet at the participant's home to provide services.

The State will claim an enhanced match on this service.

b. Personal assistance as described in A.1. Through personal assistance, the participant may work on activities that aid in the acquisition, maintenance, and enhancement of skills.

The State will claim an enhanced match on this service.

- c. Items that increase independence and substitute for human assistance as described in B.1. Participants will have access to items that allow for the individual to acquire, maintain, or enhance skills to the extent that expenditures would otherwise be made for human assistance.
- 2. Back-up systems or mechanisms to ensure continuity of services and supports.
 - a. A personal emergency response system (PERS) is an electronic device, piece of equipment, or system which, upon activation, enables a participant to secure help in an emergency, 24 hours per day, seven days per week. There are a variety of devices and systems available to meet individual needs and preferences of Community First Choice participants choosing this service.
 - i. This service may include any or all of the following components: purchase/installation and monthly maintenance/monitoring of a PERS device. There are different rates established for each of the two components of the PERS service.
 - ii. There is a one unit maximum per installation and there is a one unit maximum per month for PERS maintenance/monitoring. Units for each type of service are identified separately in the participant's plan of service (POS) and the units submitted for payment may not exceed what is approved in the participant's POS. There is no lifetime limit on the number of installation fees, but each additional installation will need to be approved in the participant's POS.

The State will claim an enhanced match on this service.

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- a. The State will develop training materials and provide technical assistance to supports planners who are responsible for providing training to participants in the agency model. For participants in the self-directed model, supports planners will provide information about self-direction and make a referral to the Financial Management and Counseling Services (FMCS) contractor of the participant's choice. The FMCS contractors are responsible for training self-directing participants.
 - Supports planners must meet minimum qualifications established through a solicitation process. Current standards can be found on the Department's website.
 - ii. FMCS contractors must meet minimum qualifications established through a procurement process. Current standards can be found on the Department's website.
- b. Supports planners will provide training to participants upon enrollment and at the participant's or Department's request thereafter. The FMCS contractors will provide training to participants upon enrollment in the self-directed model and at the participant's or Department's request thereafter. Even when a participant chooses to waive supports planning, the participant will still be assigned a supports planner in the Department's data management system in the event the participant needs assistance or would like to request training.

The State will claim an enhanced match on this service.

4. Support System Activities

a. Under Community First Choice, the Area Agencies on Aging and supports planning providers identified through a competitive solicitation will engage applicants and participants in a person-centered planning process that identifies the goals, strengths, risks, and preferences of the applicant/participant. Supports planners will coordinate community services and supports from various programs and payment sources to aid applicants/participants in developing a comprehensive plan for community living. Supports planners will support applicants/participants in accessing housing services, identifying housing barriers such as past credit issues, evictions, or convictions, and in resolving the identified barriers. Supports planners will assist the applicant/participant in developing a comprehensive plan of service that includes both state and local community resources, coordinating the transition from an institution to the community, and maintaining community supports throughout the individual's participation in services.

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- b. In accordance with §441.555 of the CFR, the supports planner will:
 - i. Appropriately assess and counsel an individual before enrollment; and
 - ii. Provide appropriate information, training, and assistance to ensure that participants are able to manage their services.

Participants in the self-directed model will also be supported by the Financial Management and Counseling Services (FMCS) contractors through counseling and training on managing their services and budgets. Information regarding these supports will be communicated to an individual in a manner and language understandable by the individual, including communications in plain language and the provision of needed auxiliary aids and services, when applicable.

- c. Also in accordance with §441.555 of the CFR, the plan of service (POS) and/or the POS development process will discuss:
 - i. Person-centered planning and how it is applied,
 - ii. Range and scope of individual choices and options,
 - iii. Process for changing the person-centered service plan,
 - iv. Grievance process,
 - v. The ability to freely choose from available home and community-based providers, available service models, and for self-directing participants, available FMCS contractors,
 - vi. Individual rights, including appeal rights,
 - vii. Reassessment and review schedules,
 - viii. Goals, needs, and preferences of Community First Choice (CFC) services and supports,
 - ix. Identifying and accessing services, supports, and resources,
 - x. Risk management agreements,
 - xi. A personalized back-up plan,
 - xii. Information on how to recognize and report critical events; and
 - xiii. Information about how an individual can access a Maryland-based advocate or advocacy system.
- d. In accordance with §441.550 of the CFR, the POS for participants in the self-directed model will authorize the participant to perform, at minimum, the following tasks:
 - Recruit and hire or select providers to provide self-directed CFC services and supports, including specifying personal assistance provider qualifications,
 - ii. Dismiss providers of self-directed CFC services and supports,

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- iii. Supervise providers in the provision of self-directed Community First Choice (CFC) services and supports,
- iv. Manage providers in the provision of self-directed CFC services and supports, which includes provider duties, scheduling providers, training providers in assigned tasks, and evaluating providers' performance,
- Determining the amount paid for a self-directed CFC service, support, or item, in accordance with state and federal compensation requirements; and
- vi. Reviewing and approving provider payment requests for self-directed CFC services and supports.

The State will claim an enhanced match on this service.

- B. The State elects to include the following CFC permissible service(s):
 - Expenditures relating to a need identified in an individual's person-centered plan of service that substitute for human assistance, to the extent that expenditures would otherwise be made for human assistance.
 - a. The following will be services permissible under CFC in the category of items that substitute for human assistance:
 - i. Home-Delivered Meals
 - 1. The service can only be provided by a facility or food preparation site that has a food license issued by the Local Health Department, in accordance with COMAR 10.15.03, or an appropriate license from the state in which the site is located.
 - 2. This service will be provided as it substitutes for human assistance and, along with personal assistance, is limited by the Resource Utilization Group allocated budget. As noted previously, there is an exceptions process for participants requesting services in an amount greater than the recommended budget.
 - 3. Home-delivered meals may not be approved for individuals who require assistance warming up a meal, feeding oneself and/or cleaning up after the meal.
 - 4. The number of approved meals may not exceed 14 per week and a maximum of two meals per day.
 - ii. Environmental Assessments

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- The service must be provided by a licensed occupational therapist, or agency or professional group employing a licensed occupational therapist.
- 2. The evaluation can be used to determine: the presence and likely progression of a disability, chronic illness, or condition in a participant, environmental factors in the facility or home, the participant's ability to perform activities of daily living (ADLs), the participant's strength, range of motion, and endurance, and the participant's need for assistive devices and equipment.
- iii. Technology that Substitutes for Human Assistance
 - To participate as a provider of assistive devices, equipment, or technology services, the provider must be either a provider of disposable medical supplies and durable medical equipment under COMAR 10.09.12 or the store, vendor, organization, or company, which sells or rents the equipment or system, subject to approval by the Department or its designee during the plan of service review.
 - 2. A unit is equal to one piece of equipment or item.
 - 3. Assistive technology is a device or appliance that empowers aparticipant to live in the community and/or participate in community activities.
 - 4. Technology may include a variety of environmental controls for the home or automobile, personal computers, software or accessories, maintenance or repair of technology devices, augmentative communication devices, and self-help aids that assist with ADLs and/or instrumental activities of daily living. Additionally, assessments and training may be included as costs under the technology service.
 - In order to qualify for payment, each piece of technology shall meet applicable standards of manufacture, design, usage, and installation. Experimental technology or equipment is excluded.
 - 6. Supports planners are required to obtain multiple quotes from enrolled providers for individual units of service that exceed \$1,000, except in the case of a request for a repair to a stair glide with associated costs at or below \$1,500. Technology services may not be approved for durable medical equipment or

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items that are otherwise covered by private insurance, Medicare, or the Medicaid State plan.

- 7. This expense will be combined with adaptations and together be capped at \$15,780, per participant, for every three-year period.
- 8. The Department may approve services that exceed this cost cap in circumstances where there is documentation that the additional services will reduce the on-going cost of care or avert institutionalization. The units of service may not exceed what is approved in the participant's plan of service (POS).

iv. Accessibility Adaptations

- 1. Accessibility adaptations empower a participant to live in the community and/or participate in community activities.
- 2. Adaptations may include wheelchair ramps or lifts, stair glides, widening doorways, roll-in showers, roll-under sinks, pull-down cabinetry, and other barrier removal.
- 3. Each adaptation must:
 - a. Be pre-authorized by the Department or its designee through the POS as necessary to prevent the participant's institutionalization,
 - b. Ensure the participant's health, safety, and independence,
 - c. Specifically relate to activities of daily living or instrumental activities of daily living,
 - d. Meet necessary standards of manufacture, design, usage, and installation, if applicable,
 - e. Be provided in accordance with state and local building codes and pass required inspections, if applicable; and
 - f. Not be provided primarily for comfort or convenience.
- Excluded from coverage are adaptations or improvements to the home which:
 - a. Are of general maintenance, such as carpeting, roof repair, and central air conditioning,
 - b. Are not of direct medical or remedial benefit to the participant,
 - c. Add to the home's total square footage; or

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- d. Modify the exterior of the home, other than the provision of ramps or lifts.
- 5. This expense will be combined with technology and together be capped at \$15,780, per participant, for every three-year period.
- 6. The Community First Choice (CFC) program only covers items not covered under the State plan home health benefit.

The State will claim an enhanced match on these services.

- 2. Expenditures for transition costs such as rent and utility deposits, first month's rent and utilities, bedding, basic kitchen supplies, and other necessities linked to an assessed need for an individual to transition from a nursing facility, institution for mental diseases, or intermediate care facility for individuals with intellectual disabilities to a community-based home setting where the individual resides.
 - a. This service will be covered as part of the CFC program. The State will administer transition funds until such time as a contractor can be secured via a procurement. Transition services will be covered when based on assessment of need and listed as a service in the participant's recommended plan of care.
 - i. Televisions, television access, or gaming units are not covered by transition services.
 - ii. CFC transition funds may be administered via the supports planning agency up to 60 calendar days post transition.
 - iii. Transition services are limited to \$3,000, per participant, per transition.

	The State will claim an enhanced match on these services.
iv.	Use of Direct Cash Payments
	The State elects to disburse cash prospectively to CFC participants. The State assures that all Internal Revenue Service requirements regarding payroll/tax filing functions will be followed, including when participants perform the payroll/tax filing functions themselves.
	X The State elects not to disburse cash prospectively to CFC participants.
٧.	Assurances
	A. The State assures that any individual meeting the eligibility criteria for CFC will receive CFC services.
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- B. The State assures there are necessary safeguards in place to protect the health and welfare of individuals provided services under this State Plan Option, and to assure financial accountability for funds expended for CFC services.
- C. The State assures the provision of consumer controlled home and community-based personal assistance services and supports to individuals on a statewide basis, in a manner that provides such services and supports in the most integrated setting appropriate to the individual's needs, and without regard to the individual's age, type, or nature of disability, severity of disability, or the form of home and community-based personal assistance services and supports that the individual requires in order to lead an independent life.
- D. With respect to expenditures during the first 12-month period in which the State Plan Amendment is implemented, the State will maintain or exceed the level of State expenditures for home and community-based personal assistance services and supports provided under section 1905(a), section 1915, section 1115, or otherwise to individuals with disabilities or elderly individuals attributable to the preceding fiscal year.
- E. The State assures the establishment and maintenance of a comprehensive, continuous quality assurance system with respect to community-based personal assistance services and supports.
- F. The State shall provide the Secretary with the following information regarding the provision of home and community-based personal assistance services and supports under this subsection for each fiscal year for which such services and supports are provided:
 - 1. The number of individuals who are estimated to receive home and community-based personal assistance services and supports under this option during the fiscal year.
 - 2. The number of individuals that received such services and supports during the preceding fiscal year.
 - 3. The specific number of individuals served by type of disability, age, gender, education level, and employment status.
 - 4. Data regarding how the State provides Community First Choice (CFC) and other home and community-based services.
 - 5. The cost of providing CFC and other home and community-based services and supports.
 - 6. The specific number of individuals previously served under any other home and community-based services program under the State plan or under a waiver.
 - 7. Data regarding the impact of CFC services and supports on the physical and emotional health of individuals.
 - 8. Data regarding how the State provides individuals with disabilities who otherwise qualify for institutional care under the State plan or under a waiver the choice to receive home and community-based services in lieu of institutional care.

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- G. The State assures that home and community-based personal assistance services and supports are provided in accordance with the requirements of the Fair Labor Standards Act of 1938 and applicable federal and state laws and all applicable provisions of federal and state laws as described in 42 CFR 441.570(d) regarding the following:
 - 1. Withholding and payment of federal and state income and payroll taxes.
 - 2. The provision of unemployment and workers compensation insurance.
 - 3. Maintenance of general liability insurance.
 - 4. Occupational health and safety.
 - 5. Any other employment or tax related requirements.
- H. The State assures it established a Development and Implementation Council prior to submitting a State Plan Amendment in accordance with section 1915(k)(3)(A). The council is primarily comprised of consumers who are individuals with disabilities, older adults, and their representatives.
- I. The State assures that service budgets follow the requirements of 42 CFR 441.560.
- vi. Assessment and Service Plan

Describe the assessment process or processes the State will use to obtain information concerning the individual's needs, strengths, preferences, goals, and other factors relevant to the need for services:

- A. Prior to enrollment in the Community First Choice (CFC) program, the Local Health Departments or a State contractor conduct a comprehensive evaluation, which includes a standardized assessment of need. After enrollment, CFC participants are assessed annually and upon a significant change in health or functional status.
 - 1. The assessment is performed in-person by a licensed registered nurse or licensed social worker and entered in the Department's data management system.
 - 2. The applicant/participant's plan of service is completed by a supports planner chosen by the applicant/participant.
 - 3. The State establishes conflict of interest standards for the assessments of functional need and the person-centered service plan development process in accordance with 42 CFR 441.555(c).

The State will claim an enhanced match on these services.

Indicate who is responsible for completing the assessment prior to developing the CFC personcentered service plan. Please provide the frequency the assessment of need will be conducted:

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B. The Local Health Departments or a State contractor conduct the initial, annual, and significant change evaluations, which include a standardized assessment of need. Assessments are completed upon application to the CFC program to determine initial eligibility and annually to maintain eligibility.

Describe the reassessment process the State will use when there is a change in the individual's needs or the individual requests a reassessment. Indicate if this process is conducted in the same manner and by the same entity as the initial assessment process or if different procedures are followed:

C. A reassessment based on a change in the participant's health or functional status will be conducted in the same manner and by the same entity as the initial and annual assessments. Per 42 CFR 441.535(c) and 441.540(c), a Community First Choice (CFC) participant may also request a reassessment at any time.

Describe the process that is used to develop the person-centered service plan, including how the service plan development process ensures that the person-centered service plan addresses the individual's goals, needs (including health care needs), and preferences, by offering choices regarding the services and supports the individual receives and from whom:

- D. Several entities are involved in the development of the plan of service (POS) with the applicant or participant, including the supports planner. After receiving a referral, the Local Health Departments or a State contractor schedule a visit with the applicant to conduct a comprehensive evaluation, including the completion of a standardized assessment of need. The Local Health Departments or State contractor make recommendations for services and supports in the recommended plan of care based on the standardized assessment of need.
- E. All CFC applicants are mailed a package with brochures of available supports planning agencies for their jurisdiction. Per 42 CFR 441.540(a)(l), an individual may select from any available supports planning agency in the jurisdiction. The applicant may call the Department or the supports planning agency to indicate agency selection, which is entered in the Department's data management system. The assigned supports planner schedules and completes an inperson meeting with the applicant and the applicant's identified representative, if applicable, to explore the applicant's needs, preferences, strengths, risks, and goals through a person-centered planning process. Supports planning agencies have demonstrated the ability to be culturally sensitive and effectively relate to the cultural/ethnic diversity of program participants. Participants can choose a new supports planning agency if they are unsatisfied with their current selection.

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- F. Supports planners use the Department's data management system and have access to the recommended plans of care completed by the assessors. Using that information and input from the participant, a supports planner creates a proposed POS. Supports planners assist participants in identifying enrolled providers and make referrals for counseling and training on self-direction, when requested.
- G. Supports planners coordinate community services and supports from various programs and payment sources to aid applicants and participants in developing a comprehensive plan for community living. Person-centered planning is essential to assure that the participant's personal strengths, goals, risks, and preferences are incorporated into service planning and reflected on the plan of service (POS). Supports planners engage applicants and participants in a person-centered planning process designed to offer individuals choice and control over the process and resulting plan. Per 42 CFR 441.540(a)(1), the person-centered planning process may include representatives chosen by the applicant/participant.
- H. Risk mitigation strategies, including back-up plans that are based on the unique needs of the individual, aim to ensure health and safety while affording an individual the dignity of risk. Individualized risk mitigation strategies are incorporated directly into the POS and are done in a manner sensitive to the individual's preferences. The POS contains a reasonably designed back-up system for emergencies, including situations in which a scheduled provider does not show up to provide services. Strategies may include individual, family, and staff training, assistive technology, and back-up staffing. The proposed POS is effective upon approval by the Department or its designee.
- I. Per 42 CFR 441.530(a)(l)(ii), the setting options are identified and documented in the person-centered service plan and are based on the individual's needs, preferences, and for residential settings, resources available for room and board.

All actions of the aforementioned person-centered planning process will comport with 42 CFR 441.540 (b).

Describe the timing of the person-centered service plan to assure the individual has access to services as quickly as possible, the frequency of review, how and when the plan is updated, and mechanisms to address an individual's changing circumstances and needs:

J. The process begins when an applicant expresses interest in the Community First Choice program. The Department or the Maryland Access Point sites initiate a referral to the Local Health Department for the comprehensive evaluation. The assessment and recommended plan of care are completed within 15 calendar days of referral.

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- K. Supports planner selection begins when the medical and financial eligibility processes have been completed. The Department or the Maryland Access Point sites mail a supports planning selection packet to the applicant at the same time that they make the referral for an assessment. An applicant has 21 calendar days to select a supports planner or one will be automatically assigned via the Department's data management system. Participants may choose to switch to a different supports planning agency, that has availability, at any time. Participants can do this by
 - calling the Department, the existing supports planning agency, or the new supports planning agency of their choice. The supports planner has 20 days to submit the plan of service (POS) after the completion of the comprehensive evaluation and recommended plan of care.
- L. Supports planners assist applicants in the creation of an initial plan, which must be approved by the Department or its designee prior to enrollment. Supports planners must submit a POS annually and upon a change in the participant's needs or at the participant's request. As with the initial plan, the Department or its designee must review and approve an annual or revised POS before changes are effective.

Describe the strategies used for resolving conflict or disagreement within the process, including the conflict of interest standards for assessment of need and the person-centered service plan development process that apply to all individuals and entities, public or private:

- M. The comprehensive evaluation, which includes a standardized assessment of need, is completed by a licensed registered nurse or licensed social worker. The POS is developed by another entity, the Area Agency on Aging or other provider identified through a competitive solicitation. There is a separation of duties such that the same entity will not be performing the standardized assessment of need and completing the POS with the participant. Supports planning entities that have responsibility for service plan development may not provide other direct services to participants unless there are administrative separations in place to prevent and monitor potential conflicts of interest.
- N. The Department or its designee reviews and approves all POS prior to implementation to assure that there are no conflicts of interest.
- vii. Home and Community-Based Settings

Specify the settings Community First Choice (CFC) services will be provided:

A. CFC services will be provided in a home or community setting, which does not include a nursing facility, institution for mental diseases, an intermediate care facility for individuals with intellectual disabilities, a hospital providing long-term care services, or any other locations that have qualities of an institutional setting.

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B. CFC services are provided to individuals residing in settings that meet the federal regulatory requirements for a home and community-based setting and include, but are not limited to, single family homes, duplexes, apartments, and congregate settings serving three or fewer unrelated individuals. CFC participants may receive services in the workplace or other community settings, but services may not be provided in provider-owned or provider-controlled settings. Settings criteria will meet the requirements of 42 CFR 441.530.

viii. Qualifications of Providers of Community First Choice (CFC) Services

- A. In accordance with CFR 441.565 (a)(I)-(3):
 - 1. An individual retains the right to train personal assistance providers in the specific areas of assistance needed by the individual, and to have the personal assistance provider perform the needed assistance in a manner that comports with the individual's personal, cultural, and/or religious preferences.
 - 2. An individual retains the right to establish additional staff qualifications based on the individual's needs and preferences.
 - 3. Individuals also have the right to access other training provided by or through the State so that their personal assistance provider(s) can meet any additional qualifications required or desired by individuals.
- B. Provider qualifications are designed to ensure necessary safeguards to protect the health and welfare of participants. Personal assistance providers are Residential Service Agencies licensed by the Office of Health Care Quality or, for participants in the self-directed model, one or more individuals employed by the participant.
 - 1. Agency providers of personal assistance and individuals employed by self-directing participants to provide personal assistance are required to be certified in the performance of first aid and Cardiopulmonary Resuscitation.
 - 2. Agency providers of personal assistance must receive instruction, training, and assessment from the agency's delegating nurse regarding all services identified in the participant's care plan.
 - 3. An agency provider of personal assistance must be a Certified Nursing Assistant if engaging in delegated tasks, which would normally be performed by a nurse or either a Certified Medicine Aide in accordance with COMAR 10.39.03 or a Medication Technician in accordance with COMAR 10.39.04 if administering medications.
 - 4. Agency providers of personal assistance are required to verify that all workers providing personal assistance have complied with background check requirements in accordance with COMAR 10.09.84. Participants in the self-directed model are also required to complete a background check on any individual they intend to employ, prior to hire, but

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have the right to waive any further action based on the results of the background check unless the results indicate a history of behavior that could be harmful to participants.

- 5. All providers of CFC services must meet the Medicaid provider requirements in accordance with COMAR 10.09.36 and general requirements for CFC participation in accordance with COMAR 10.09.84.05. Agency providers of personal assistance are required to ensure that their workers meet the applicable standards prior to working with CFC participants.
- 6. To participate as a provider of accessibility adaptations, a provider must have a current license with the Maryland Home Improvement Commission.
- ix. Quality Assurance and Improvement Plan

Describe the State's Community First Choice (CFC) quality improvement strategy, including:

How the State will conduct activities of discovery, remediation, and quality improvement in order to ascertain whether the program meets assurances, corrects shortcomings, and pursues opportunities for improvement;

- A. The CFC program will adopt the waiver Quality Improvement Strategy, where appropriate. CFC will have a Quality Improvement Strategy designed to continuously review operations and when issues are discovered, remediate those issues and implement quality improvement activities to prevent the repeat of operational problems. The State Medicaid Agency oversees a cross-agency quality committee called the Home and Community-Based Services (HCBS) Council. The HCBS Council meets regularly to address operational issues through data analyses, share program experiences and information, and further refine the Quality Improvement Strategy.
- B. The Office of Long Term Services and Supports (OLTSS) is the lead entity responsible for trending, prioritizing, and implementing system improvements; as such, the OLTSS collects, aggregates, and analyzes data in support of this. While most of these data are maintained in the Department's data management system and the Medicaid Management Information System, the OLTSS also collects and aggregates data outside of these systems; for example, through ongoing provider audits. The OLTSS utilizes a combination of reports built into the Department's data management system and custom reports to extract and aggregate data. Most data analysis conducted by the OLTSS is quantitative, rather than qualitative, and most often seeks to evaluate the delivery and quality of CFC services and supports.
- C. Partners in the Quality Improvement Strategy include, but are not limited to the Office of Health Care Quality, providers, participants, participants' families, the Community Options Advisory Council, and the HCBS Council. The State may convene a specific task group to address significant problem areas, which will include stakeholders from the partners identified above.

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- D. In accordance with the Department's Reportable Events Policy, all entities associated with the CFC program are required to report alleged or actual adverse incidents that occurred with participants. All reportable events for CFC participants are analyzed by the OLTSS to identify trends related to areas in need of improvement. Any person who believes that a participant has experienced abuse, neglect, or exploitation is required to immediately report the alleged abuse, neglect, or exploitation to law enforcement and Adult or Child Protective Services, as
 - appropriate. The event report must be submitted to the Office of Long Term Services and Supports (OLTSS) within one (1) business day of knowledge or discovery of the incident.
- E. The OLTSS, or its designee, monitors provider settings and service delivery through a variety of activities, including reviews of provider data, plans of service (POS), reportable events noting alleged or actual adverse incidents that occurred with participants, and conducting on-site visits to sites. The Department continues to utilize the Community Settings Questionnaire (CSQ), which was implemented at the inception of the Community First Choice (CFC) program, to determine whether an applicant/participant's setting is compliant. An applicant/participant's supports planner completes a CSQ with the applicant/participant and/or the applicant/participant's identified representative, if applicable, during the initial and annual plan processes, and upon any change in the participant's residence. The OLTSS reviews all CSQ to determine if the applicant/participant resides in a compliant setting, and will review aggregated CSQ data, as needed, to ensure continual compliance.

The system performance measures, outcome measures, and satisfaction measures that the State will monitor and evaluate;

- F. Performance Measures
 - 1. As noted, the Department has adopted the waiver Quality Improvement Strategy, where appropriate, including collecting and analyzing data on CFC participants, services, and supports for all performance measures that are included in the approved waiver application. Current performance measures seek to evaluate the timeliness of level of care determinations and the person-centered planning process, the effectiveness of the person-centered planning process in meeting participants' needs, maintenance of provider qualifications, effectiveness of the incident management system in assuring participants' health and welfare, and fiscal integrity. The Department reviews these data quarterly to identify opportunities for continuous quality improvement.
 - 2. In addition to the performance measures outlined in the waiver application, the Department evaluates performance through reports built into the Department's data

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management system and custom reports on interRAI assessments, supports planning, POS, nurse monitoring, and reportable events.

G. Outcome Measures

1. The Department is able to track participants' health and functional status over time using the standardized assessment of need (currently the Department uses the interRAI assessment) and analyze data by service type and key demographics. The Department intends to use these data to evaluate the degree to which the receipt of CFC services and supports is positively correlated with improvements in health outcomes over time.

H. Satisfaction Measures

1. The Department currently utilizes the Money Follows the Person Quality of Life Survey, amended with several questions from the Participant Experience Survey to evaluate participants' satisfaction with the Community First Choice (CFC) program. The Department or its designee analyze the results of the surveys and use the results to inform programmatic changes. The Department will perform these surveys internally with a random sample of participants until such time as the Department is able to secure a contractor through a procurement process.

How the State's quality assurance system will measure individual outcomes associated with the receipt of community-based personal assistance services and supports;

- I. As noted in relation to outcome measures, the Department is able to track participants' health and functional status over time using the interRAI assessment and analyze data by service type and key demographics. The Department intends to use these data to evaluate the degree to which the receipt of CFC services and supports is positively correlated with improvements in health outcomes over time.
- J. The Department also utilizes reports available in its data management system to monitor progress on a participant's individual goals, which are included in the participant's plan of service and monitored by the participant's supports planner during quarterly and annual visits.

The system(s) for mandatory reporting, investigation, and resolution of allegations of neglect, abuse, and exploitation in connection with the provision of CFC services and supports;

K. The Office of Long Term Services and Supports is responsible for the operation and oversight of the incident reporting and management system for CFC participants. The Reportable Events (RE) Policy helps to ensure participants' health and welfare in the community, and uphold the rights and choices of participants, by formalizing a process to identify, report, and resolve RE in a timely manner. RE are defined as the allegation or actual occurrence of an incident that adversely affects, or has the potential to adversely affect, the health and/or welfare of an

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individual. RE must be entered into the Department's data management system. Currently, only supports planners and Local Health Department assessors and nurse monitors are authorized to enter RE into the Department's data management system; however, per the RE Policy, all CFC providers are required to report RE upon knowledge or discovery. All CFC providers must comply with the legal responsibility to report suspected abuse, neglect, and/or exploitation to Adult Protective Services or Child Protective Services, as applicable, and/or law enforcement.

L.

L. The supports planner must also develop and submit an intervention and action plan, which seeks to address, to the extent possible, the root cause of the incident detailed in the RE. During its detailed review and follow-up, the Office of Long Term Services and Supports will ensure that the intervention and action plan and any subsequent actions taken, assure the participant's immediate safety and reasonably address the root cause of the incident. This includes ensuring that appropriate referrals have been made to external parties responsible for the investigation of alleged abuse, neglect, and exploitation, and tracking progress until resolution.

The State's standards for all service delivery models for training, appeals for denials, and reconsideration procedures for an individual's person-centered service plan;

- M. Supports planners provide training to participants in the agency model, using materials and guidance developed by the Department, on managing their services in a way that maximizes independence and control. Supports planners also provide information on the self-directed model to all participants and refer participants to the Financial Management and Counseling Services (FMCS) contractors if participants are interested in self-direction. FMCS contractors are responsible for training self-directing participants.
- N. Supports planners meet with participants at least once every 90 days to monitor implementation of participants' plans of service and identify any unmet needs. Participants who choose to waive these minimum contact standards may identify unmet needs via a consumer portal in the Department's data management system. A participant may submit a revised plan to the Department or its designee at any time.
- O. Participants whose service requests are denied by the Department or its designee receive a denial letter, which includes the Notice of Fair Hearing and Appeal Rights from the State. The letter lists the reason(s) for the denial and provides detailed information about steps for the applicant/participant and/or the applicant/participant's identified representative, if applicable, to follow to request an appeal, as well as the time frames to do so. The letter also includes information regarding required procedures to ensure continuation of benefits, if applicable, while the appeal process is underway. The Department or its designee mails the letter to the

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applicant/participant and the applicant/participant's identified representative, if applicable. The independent Office of Administrative Hearings (OAH) sends the appellant/representative information regarding the date and time of the hearing. The OAH includes information, which explains the nature of administrative hearings and what to expect, what documents an individual may want to bring, how to access the OAH law library, and the right to be represented by a friend, relative, or attorney. The information from the OAH also includes contact information for Legal Aid and Disability Rights Maryland, the State's Protection and Advocacy Agency,

instructions on how to obtain special accommodations, such as an interpreter, and conditions under which an appellant may request a postponement. Applicants/participants and/or their identified representatives, if applicable, may request assistance applying for a Fair Hearing from a provider, supports planner, or other individual of their choosing.

The quality assurance system's methods that maximize consumer independence and control and provide information about the provisions of quality improvement and assurance to each individual receiving such services and supports;

- P. Supports planners educate participants about consumer independence and control and provide information about the provisions of quality improvement and assurance as described above in iii. Service Package, A.4 Support System. Supports planners refer participants who are interested in self-direction to Financial Management and Counseling Services (FMCS) contractors and assist participants in selecting providers of consumer training services and learning how to navigate the consumer portal of the Department's data management system. Participants may monitor provider time keeping, view reports, and request updates to their plans of service through the Department's data management system.
- Q. Individuals employed by participants in the self-directed model to provide personal assistance will not use the Department's Electronic Visit Verification (EVV) system as defined in COMAR 10.09.36 and the participant is responsible, with support from the FMCS, for utilizing the contractor's system to track the employees' hours worked.
- R. Effective July 1, 2023, personal assistance providers residing with participants to whom they are providing services may be exempted from the EVV requirement in accordance with COMAR 10.09.36.03-2B(2)(c)(ii)-(d).

How the State will elicit feedback from key stakeholders to improve the quality of the community-based personal assistance services and supports benefit;

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S. The Community First Choice (CFC) Development and Implementation Council, currently referred to as the Community Options Advisory Council, remains a consumer majority committee that advises the Department on specific program policies, overall program direction, and opportunities for continuous quality improvement. The Council meets at least quarterly, either in-person or virtually, with attendance from stakeholders and advocates.

The methods used to continuously monitor the health and welfare of CFC participants; and

T.

T. The Department monitors the health and welfare of Community First Choice participants through all of the previously noted performance, outcome, and satisfaction measures, as well as through its continuous evaluation of performance through reports built into the Department's data management system and custom reports on interRAI assessments, supports planning, plans of service, nurse monitoring, and reportable events.

The methods for assuring that individuals are given a choice between institutional and community-based services.

U. The person-centered planning process begins before the applicant/participant's choice of a supports planner. The Department mails materials to applicants on all available supports planning agencies, by jurisdiction, and includes information on all resources and services available. Supports planners are required to counsel applicants/participants on their choice between receiving institutional and community-based services during the initial and annual person-centered planning processes.

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1915(b)(4) Waivers Maryland Community First Choice 4.19B 1915 - K Community First Choice State Plan Option Reimbursement

Except as otherwise noted in the plan, state-developed fee schedule rates are the same for both government and private providers of services provided under the Community First Choice Option. The Department's methodology was set on April 1st, 2017. The current fee schedule is published on the Department's website at:

health.maryland.gov/providerinfo

The following 1915(k) provider types are reimbursed in the manner described:

I. State Plan Services

- A. Personal Assistance Services: Rates are established using several factors. Preexisting rates across programs, collective bargaining with the Union, and the State's budget are all considered. Payment is based upon the total yearly budget established for personal assistance services for each participant as outlined per attachment 3.1 - K, page 3. Participants choosing to self-direct will be able to set rates for personal assistance providers . Personal assistance providers for participants in the agency model are required to use the Department's Electronic Visit Verification (EVV) system Personal assistance providers for participants in the self-directed model are required to use the EVV system of the Financial Management and Counseling Services contractor selected by the participant. Effective July 1, 2023, personal assistance providers residing with participants to whom they are providing services may be exempted from the EVV requirement in accordance with Code of Maryland Regulations 10.09.36.03B(2)(c)(ii)-(d). Billing occurs based on an electronic claim generated by the call-in system in 15-minute increments. For individuals approved for up to 12 hours of personal assistance per day, payment will be made in 15-minute units of service. For individuals who are determined to need more than 12 hours of personal assistance per day, a daily rate for the service will be paid. All rates and rate ranges are defined in the above fee schedule.
- B. Nurse Monitoring: The rate was developed based on preexisting rates across programs. The State also used rate comparisons of state salaries listed on the Department of Budget and Management website located at http://dbm.maryland.gov. As local health departments are sole providers of this service, in accordance with a 1915(b) waiver, one rate has been published for this service. Frequency for this service is established using criteria from the Maryland Nurse Practice Act. Billing occurs in 15-minute increments for this service.
- C. Consumer Training: The rate was based on existing rates for the service. Billing occurs in 15-minute increments for the service provided to the participant.

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- D. Personal Emergency Response System: The rate was based on existing rates for the service. There is a one unit maximum per installation and there is a one unit maximum per month for PERS maintenance/monitoring. There is no lifetime limit on the number of installation fees, but each additional installation will need to be approved in the participant's Plan of Service.
- E. Supports Planning: The rate was developed based on pre-existing rates across programs. The State also used rate comparisons of state salaries listed on the Department of Budget and Management website located at http://dbm.maryland.gov. All providers of this service will be reimbursed at the same rate. Billing occurs in 15-minute increments for this service.
- F. Financial Management Service: As defined per 42 CFR 441.545(b)(1), financial management activities must be made available to individuals with a service budget. The financial management entity is procured through state procurement regulations associated with competitive bidding.

II. Non-State Plan CFC Services

- a. The following will be services permissible under CFC in the category of items that substitute for human assistance:
 - 1. Home delivered meals
 - a. Providers of this service are limited to those listed on page 7 of attachment 3.1 K.
 - b. This service will be provided to the extent that it substitutes for human assistance and, along with personal assistance, is limited by the RUG allocated budget.
 - c. Meals are reimbursed based on the Department's fee schedule per meal and cannot exceed 2 meals daily.
 - 2. Accessibility Adaptations
 - a. Providers of this service are limited to those listed on page 8 of attachment 3.1 K.
 - b. A unit is equal to one piece of equipment or item.
 - c. Reimbursement occurs on a fee for service basis, based on the rate in the fee schedule .
 - d. This expense will be capped at \$15,780.00 for every three-year period per participant.

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- 3. Environmental Assessments
 - a. Providers of this service are limited to those listed on page 7 of attachment 3.1-K.
- 4. Technology that substitutes for human assistance
 - a. A unit is equal to one piece of equipment or item.
 - b. Included technology items are listed on pages 7 and 8 of attachment 3.1 K
 - c. The Department will approve, for items costing more than \$1,000.00, based on multiple quotes from supports planners except as specified below.
 - d. In order to qualify for payment, each piece of technology shall meet applicable standards of manufacture, design, usage, and installation. Experimental technology or equipment is excluded.
 - e. Supports Planners are required to obtain multiple quotes from enrolled providers for individual units of service that exceed \$1,000.00, except in the case of a request for a repair to a stair glide with associated costs at or below \$1,500.00. Technology services may not be approved for durable medical equipment or items that are otherwise covered by private insurance, Medicare, or the Medicaid State plan.
 - f. CFC may approve services that exceed this cost cap under circumstances when there is documentation that the additional services will reduce the ongoing cost of care or avert institutional care. Units of service may not exceed what is approved in the participant's plan of service.

III. Transition Services - State Plan Service

- a. The Department will administer transition funds until such time as a contractor can be secured via a procurement.
- b. Transition services will be covered when it is identified based on assessment of need and listed as a needed service in the participant's Recommended Plan of Care.
- c. CFC transition services may be administered up to 60 calendar days post transition.
- d. Transition services are limited to \$3,000 per transition.

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Notwithstanding anything else in this State plan provision, the coverage will be subject to such other requirements that are promulgated by CMS through interpretive issuance or final regulation.

i. Eligibility

- A. The State determines eligibility for Community First Choice (CFC) services in the manner prescribed under 42 CFR §441.510. To receive CFC services and supports under this section, an individual must meet the following requirements:
 - 1. Be eligible for medical assistance under the State plan;
 - 2. As determined annually --
 - a. Be in an eligibility group under the State plan that includes nursing facility services; or
 b.If in an eligibility group under the State plan that does not include such nursing facility services, and which the state has elected to make CFC services available (if not otherwise required), have an income that is at or below 150 percent of the Federal Proverty Level (FPL); and
 - 3. Receive a determination, at least annually, that in the absence of the home and community-based personal assistance services and supports, the individual would otherwise require the level of care furnished in a hospital, a nursing facility, an intermediate care facility for individuals with intellectual disabilities, an institution providing psychiatric services for individuals under age 21, or an institution for mental diseases for individuals age 65 or over, if the cost could be reimbursed under the State plan.
 - 4. Individuals who qualify for medical assistance under the special home and community-based waiver eligibility group defined at section 1902(a)(10)(A)(ii)(VI) of the Act must meet all section 1915 (c) requirements and receive at least one home and community-based waiver service per month.
 - 5. Individuals receiving services through CFC will not be precluded from receiving other home and community-based long-term services and supports through other Medicaid State plan, waiver, grant, or demonstration authorities.
 - 5-6. Effective October 1, 2023, CFC participants will be able to choose from the agency or self-directed model. All CFC participants are considered eligible to participate in the self-directed model.
- B. During the five-year period that begins January 1, 2014, spousal impoverishment rules are used to determine the eligibility of individuals with a community spouse who seek seeking eligibility for home and community-based services provided under 1915(k).

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ii.	Service Delivery Models
	XAgency Model - The aAgency mModel is based on the person-centered assessment of need. The aAgency mModel is a delivery method in which the services and supports are provided by entities under a contract.
	X Self-Directed Model with Service Bbudget - This mModel is one in which the individual has both a service plan and service budget based on the person-centered assessment of need. Direct Cash Vouchers X Financial Management Services in Accordance with 441.545(b)(l).
	Other Service Delivery Model as Delescribed Below:
	Financial Management Services
	The State will make financial management services available to all participants in the
	self-directed model through its contracts with one or more Financial Management and
	Counseling Services (FMCS) contractor(s). The State assures that financial management
	service activities will be provided in accordance with 42 CFR 441.545(B)(1).

In addition to the activities the FMCS contractor(s) is/are required to provide in accordance with 42 CFR 441.545(B)(1), the FMCS contractor(s) will approve be responsible for reviewing and approving the person-centered service plans for participants in the self-directed model.

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iii. Service Package

- A. The following are included CFC services (in addition to service descriptions, please include any service limitations):
 - 1.1 Assistance with aActivities of dDaily Living (ADLs), iInstrumental aActivities of dDaily Living (IADLs), health related tasks through hands—on assistance, supervision, and/or cueing, which will be provided under the Ppersonal aAssistance (formerly named personal care) sServices.
 - a. Personal aAssistance Services means hands-on assistance, supervision, and/or cueing specific to the functional needs of a participant with a chronic illness, medical condition, or disability and includes assistance with ADLs, IADLs, and health related tasks as prescribed by \$441.520(a)(1). Personal assistance services may include the performance of some delegated nursing functions.
 - ii.i. Personal aAssistance services will be based on Resource Utilization Groups (RUGs) or other case mix, identified through the interRAI assessment or other assessment process for determining recommended budgets. The highest RUG grouping correlates to a recommended initial flexible budget of \$43,680 annually, but it is not the maximum amount of services or hours a participant can receive.
 - services based on RUGs, or other case mix strategy, that will help inform supports planners and participants in developing the plan of service POS. This is a soft limit, which can be exceeded based on medical necessity.
 - iv.iii. Prior authorization with a medical necessity review is needed if a participant requests services with associated costs and/or hours above and beyond the recommended budget allotment.

The State will claim an enhanced match for the Personal Assistance Service on this service.

 Nurse Monitoring - Nurse monitors will evaluate the outcome of the provision of personal assistance services. <u>This service will be provided by the Local Health</u> Departments.

The State will claim <u>an</u>the enhanced match <u>for nurse monitoring</u> on this <u>service</u> which will be provided by the local health departments.

1.2 Acquisition, maintenance, and enhancement of skills necessary for the individual to accomplish activities of daily living, instrumental activities of daily living, and health related tasks.

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- a. Consumer Ttraining
 - i. The topics covered by consumer training may include, but are not limited to money management and budgeting, independent living, and meal planning. These activities are to be targeted to the individualized needs of the participant receiving the training; and sensitive of to the educational background, culture, and general environment of the participant receiving the training.
 - ii. To participate in the Community First Choice pProgram as a provider of consumer training, a provider shallmust: be a self-employed trainer or an agency that employs qualified trainers, have demonstrated experience with the skill being taught, and be willing to meet at the participant's home to provide services.

The State will claim an enhanced match on this service.

b. Personal <u>a</u>Assistance as described in A.l. Through personal assistance, the participant may work on activities that aid in the acquisition, maintenance, and enhancement of skills.

The State will claim an enhanced match on this service.

c. Items that increase independence or and substitute for human assistance as described in B.I. Participants will have access to items that allow for the individual to acquire, maintain, or enhance skills to the extent that expenditures would otherwise be made for the human assistance.

The State will claim <u>anthe</u> enhanced match for such items that increase independence or substitute for human assistance on this service.

2. Back-up systems or mechanisms to ensure continuity of services and supports.

a. A personal emergency response system (PERS) is an electronic device, piece of equipment, or system which, upon activation, enables a participant to secure help in an emergency, 24 hours per day, seven days per week. There are a variety of devices and systems available to meet individual needs and preferences of Community First Choice (CFC) participants choosing this service. This service may include any or all of the following components:

i. This service may include any or all of the following components:

Ppurchase/installation and monthly maintenance/monitoring of a PERS device. There are different rates established for each of the two components of the PERS service.

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iii. There is a one unit maximum per installation and there is a one unit maximum per month for PERS maintenance/monitoring. Units for each type of service are identified separately in the participant's plan of service (POS) and; the units submitted for payment may not exceed what is approved in the participant's POS. There is no lifetime limit on the number of installation fees, but each additional installation will need to be approved in the participant's POSPlan of Service.

The State will claim anthe enhanced match on this service.

3. Voluntary training on how to select, manage, and dismiss <u>personal assistance</u> providersattendants.

- a. The State will develop <u>training</u> materials and <u>provide</u> technical assistance to supports planners who <u>are responsible for providinge</u> training to participants <u>in</u> the agency model. For participants in the self-directed model, supports planners will provide information about self-direction and make a referral to the Financial Management and Counseling Services (FMCS) contractor of the participant's choice. The FMCS contractors are responsible for training self-directing participants.
 - i. Supports planners must meet minimum qualifications established through a solicitation process. Current standards can be found on the Department's website.
 - i-ii. FMCS contractors must meet minimum qualifications established through a procurement process. Current standards can be found on the Department's website.
- b. Supports planners will provide training to participants upon enrollment and at the participant's or Department's request thereafter. The FMCS contractors will provide training to participants upon enrollment in the self-directed model and at the participant's or Department's request thereafter. This training will be provided to participants when requested. The Supports Planner will advise the participant of their training options. Even when a participantan individual—chooses to waive supports planning, the participant they will still be assigned a supports planner in the Department's data management system tracking system in the event the participant they needs assistance or would like to request training.
- c. The State will develop and maintain a training manual and other materials which can be presented in many formats including: individually, in groups, and by webinar if requested.
- d. Manuals for the training will be provided to participants upon delivery of training

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and will also be posted on the Department's website.

e. Participants can choose to be referred for training multiple times to enhance their skills.

The State will claim an enhanced match on this service.

4. Support System Activities

a. Under <u>Community First ChoiceCFC</u>, the Area Agencies on Aging and supports planning providers identified through a competitive solicitation will engage <u>applicants and</u> participants in a person-centered planning process that identifies the goals, strengths, risks, and preferences of the <u>applicant/participantparticipant</u>. Supports <u>p</u>Planners <u>willshall</u> coordinate community services and supports from various programs and payment sources to aid applicants <u>/ and-participants in developing a comprehensive plan for community</u>

Attachment 3.1 - K Page 6

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living. Supports planners <u>willshall</u> support applicants/<u>participants</u> in <u>locating and</u> accessing housing <u>servicesoptions</u>, identifying housing barriers such as past credit <u>issues</u>, evictions, or <u>convictions</u>, and <u>eriminal histories</u>, and in resolving the identified barriers. Supports planners <u>willshall</u> assist the applicant/<u>participant</u> in developing a comprehensive <u>plan of service POS</u> that includes both <u>s</u>State and local community resources, coordinating the transition from an institution to the community, and maintaining community supports throughout the individual's participation in services.

- b. In accordance with §441.555 of the CFR, the supports pullinner will:
 - i. Appropriately assess and counsel an individual before enrollment; and
 - Provide the appropriate information, counseling, training, and assistance to ensure that <u>participants an individual are is</u> able to manage their services and <u>budgets</u>.

Participants in the self-directed model will also be supported by the Financial Management and Counseling Services (FMCS) contractors through counseling and training on managing their services and budgets.

- iii. This iInformation regarding these supports will must be communicated to anthe individual in a manner and language understandable by the individual including communications in plain language and the provision of needed auxiliary aids and services, when applicable. To ensure the information is communicated in an accessible manner, information should be communicated in plain language and needed auxiliary aids and services should be provided.
- e. Also in accordance with §441.555 of the CFR, the <u>plan of service (POS) will include</u> and/or the <u>POS</u> development process will discuss:
 - i. Person-centered planning and how it is applied,
 - ii. Range and scope of individual choices and options:
 - iii. Process for changing the person-centered service plan:
 - iv. The gGrievance process;
 - V. Information on t The ability to freely choose from available home and community-based personal assistance providers, available service models, and for self-directing participants, available FMCS contractors; -
 - vi. Individual rights, including appeal rights;
 - vii. Reassessment and review schedules;
 - viii. Goals, needs, and preferences of Community First Choice (CFC) services and supports:
 - ix. Identifying and accessing services, supports, and resources;
 - x. Risk management agreements:

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- xi. A personalized back-up plan;
- xii. Information on how to recognize and report critical events; and-
- <u>xiii.</u> Information about how an individual can access a Maryland-based advocate or advocacy system.
- d. In accordance with \$441.550 of the CFR, the POS for participants in the self-directed model will authorize the participant to perform, at minimum, the following tasks:
 - i. Recruit and hire or select providers to provide self-directed CFC services and supports, including specifying personal assistance provider qualifications;
 - ii. Dismiss providers of self-directed CFC services and supports;
 - iii. Supervise providers in the provision of self-directed Community First Choice (CFC) services and supports:
 - iv. Manage providers in the provision of self-directed CFC services and supports, which includes provider duties, scheduling providers, training providers in assigned tasks, and evaluating providers' performance;
 - v. Determining the amount paid for a self-directed CFC service, support, or item, in accordance with sState and fFederal compensation requirements; and
 - d.vi. Reviewing and approving provider payment requests for self-directed CFC services and supports.

The State will claim anthe enhanced match on this service.

B. The State elects to include the following CFC permissible service(s):

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- 1.__X__Expenditures relating to a need identified in an individual's person-centered <u>plan</u> of <u>servicePOS</u> that substitute for human assistance, to the extent that expenditures would otherwise be made for human assistance.
 - a. The following will be services permissible under CFC in the category of items that substitute for human assistance:
 - 1. Home-Delivered Mmeals
 - The service can only be provided by a facility or food preparation site
 that has a food license issued by the Llocal Hhealth Department, in
 accordance with COMAR 10.15.03, or an appropriate license from
 the state in which the site is located.
 - 2. This service will be provided as it substitutes for human assistance and, along with personal assistance, is limited by the Resource Utilization Group allocated budget, and there As noted previously, there is will be the same an exceptions process for participants requesting services in an amount greater than over the recommended budget.
 - 3. Home-delivered meals may not be approved for individuals who require assistance warming up a meal, feeding oneself and/or cleaning up after the meal.
 - 4. The number of approved meals may not exceed 14 per week and a maximum of two meals per day.
 - 244. Environmental Assessments
 - The sService must be provided by be a licensed occupational therapist, or agency or professional group employing a licensed occupational therapist.
 - 2. The evaluation can be used to determine: the presence and likely progression of a disability or a chronic illness or condition in a participant; environmental factors in the facility or home; the participant's ability to perform activities of daily living (ADLs); the participant's strength, range of motion, and endurance; and the participant's need for assistive devices and equipment. All of this can be used in the determination of service on the plan of service.
 - <u>u31</u>. Technology that <u>S</u>substitutes for <u>H</u>human <u>A</u>assistance
 - To participate as a provider of assistive devices, equipment, or technology services, the provider shall must be either a Program provider of disposable medical supplies and durable medical equipment under COMAR 10.09.12 or the store, vendor, organization, or company, which sells or rents the equipment or system, subject to Department approval by the Department or its designee during the plan of service review.
 - 2. A unit is equal to one piece of equipment or item.
 - 3. Assistive technology is a device or appliance that empowers a-

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participant to live in the community and/or participate in community activities.

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- 4. Technology may include a variety of environmental controls for the home or automobile, personal computers, software or accessories, maintenance or repair of technology devices, augmentative communication devices, and self-help aids that assist with activities of daily living and/or instrumental activities of daily living. Additionally, assessments and training may be included as costs under the tTechnology service.
- In order to qualify for payment, each piece of technology shall meet applicable standards of manufacture, design, usage, and installation. Experimental technology or equipment is excluded.
- 6. Supports pPlanners are required to obtain multiple quotes from enrolled providers for individual units of service that exceed \$1,000, except in the case of a request for a repair to a stair glide with associated costs at or below \$1,500. Technology services may not be approved for durable medical equipment or items that are otherwise covered by private insurance, Medicare, or the Medicaid State plan. When multiple quotes are obtained, the individual shall be permitted to choose the functionality of the technology that best meets the needs as identified in the person-centered service plan.
- 7. This expense will be combined with adaptations and together be capped at \$15,780, per participant, for every three—year period per participant.
- 8. CFC The Department may approve services that exceed this cost cap under in circumstances wheren there is documentation that the additional services will reduce the on-going cost of care or avert institutionalization care. The uUnits of service may not exceed what is approved in the participant's plan of service (POS).

iv. Accessibility Aadaptations

- 1. Accessibility adaptations empower a participant to live in the community and/or participate in community activities.
- Adaptations may include wheelchair ramps or lifts, stair_glides, widening doorways, roll-in showers, roll-under sinks, pull-down cabinetry, and other barrier removal.
- 3. Each adaptation mustshall:

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- a. Be pre_authorized $\underline{by\ the\ Department\ or\ its\ designee}$ through the POS in the participant's plan of service as necessary to prevent the participant's institutionalization.
- b. Ensure the participant's health, safety, and independence.
 c. Specifically relate to ADLs activities of daily living or IADLs instrumental activities of daily living within the approved plan of service,;



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- d. Meet necessary standards of manufacture, design, usage, and installation, if applicable.
- Be provided in accordance with <u>s</u> tate and local building codes and pass required inspections, if applicable; and
- f. Not be provided primarily for comfort or convenience.
- 4. Excluded from coverage are adaptations or improvements to the home which:
 - a. Are of general maintenance, such as carpeting, roof repair, and central air conditioning.
 - b. Are not of direct medical or remedial benefit to the participant.
 - c. Add to the home's total square footage; or
 - d. -Modify the exterior of the home, other than the provision of ramps or lifts.
- 5. This expense will be combined with technology and together be capped at \$15,780, per participant, for every three-year period per participant.
- The Community First Choice (CFC) program only covers items not covered under the Setate plan home health benefit.

The State will claim anthe enhanced match on these services.

- 2. Expenditures for transition costs such as rent and utility deposits, first month's rent and utilities, bedding, basic kitchen supplies, and other necessities linked to an assessed need for an individual to transition from a nursing facility, institution for mental diseases, or intermediate care facility for individuals with intellectual disabilities to a community-based home setting where the individual resides.
 - a. This service will be covered as part of the CFC program. The State will administer transition funds until such time as a contractor can be secured via a procurement. The State will begin covering transition services as part of the fiscal intermediary contract. Transition services will be covered when it is identified based on assessment of need and listed as a needed service in the participant's precommended precom
 - May not include <u>T</u>televisions, television access, or gaming units <u>are not covered by transition services.</u>
 - ii. CFC transition funds may be administered via the supports planning agency up to 60 calendar days post transition.

iii. Transition services are limited to \$3,000, per participant, per transition.

The State will claim anthe enhanced match on these services.



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iv. Use of Direct Cash Payments

A. 1. ____ The State elects to disburse cash prospectively to CFC participants. The State assures that all Internal Revenue Service (IRS) requirements regarding payroll/tax filing functions will be followed, including when participants perform the payroll/tax filing functions themselves.

2._X The State elects not to disburse cash prospectively to CFC participants.

v. Assurances

- (A) The State assures that any individual meeting the eligibility criteria for CFC will receive CFC services.
- (B) The State assures there are necessary safeguards in place to protect the health and welfare of individuals provided services under this State Plan Option, and to assure financial accountability for funds expended for CFC services.
- (C) The State assures the provision of consumer controlled home and community-based personal assistanceattendant services and supports to individuals on a statewide basis, in a manner that provides such services and supports in the most integrated setting appropriate to the individual's needs, and without regard to the individual's age, type, or nature of disability, severity of disability, or the form of home and community-based personal assistanceattendant services and supports that the individual requires in order to lead an independent life.
- (D) With respect to expenditures during the first twelve-12-month period in which the State Pplan Ammendment is implemented, the State will maintain or exceed the level of State expenditures for home and community-based personal assistanceattendant services and supports provided under section

1905(a), section 1915, section

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1115, or otherwise to individuals with disabilities or elderly individuals attributable to the preceding fiscal year.

- (E) The State assures the establishment and maintenance of a comprehensive, continuous quality assurance system with respect to community-based personal assistance attendant, services and supports.
- (F) The State shall provide the Secretary with the following information regarding the provision of home and community-based personal assistance attendant services and supports under this subsection for each fiscal year for which such services and supports are provided:
 - (i) The number of individuals who are estimated to receive home and community-based personal assistance attendant, services and supports under this option during the fiscal year.
 - (ii) The number of individuals that received such services and supports during the preceding fiscal year.
 - (iii) The specific number of individuals served by type of disability, age, gender, education level, and employment status.
 - (iv) Data regarding how the State provides Community First Choice (CFC) and other home and community-based services.
 - (v) The cost of providing Community First Choice CFC and other home and community-based services and supports.
 - (vi) The specific number of individuals that have been previously served under any other home and community_based services program under the State plan or under a waiver.
 - (vii) Data regarding the impact of Community First Choice CFC services and supports on the physical and emotional health of individuals.
 - (viii) Data regarding how the State provides individuals with disabilities who otherwise qualify for institutional care under the State plan or under a waiver the choice to receive home and community-based services in lieu of institutional care.
- (G) The State assures that home and community-based <u>personal assistanceattendant</u> services and supports are provided in accordance with the requirements of the Fair Labor Standards Act of 1938 and applicable <u>frederal</u> and <u>s</u>State laws and all applicable provisions of <u>frederal</u> and <u>s</u>State laws as described in 42 CFR 441.570(d) regarding the following:

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- (i) Withholding and payment of Federal and State income and payroll taxes.
- $\begin{tabular}{ll} \textbf{(ii)} & \textbf{The provision of unemployment and workers compensation} \\ \textbf{insurance.} \\ \end{tabular}$
- (iii) Maintenance of general liability insurance.
- (iv) Occupational health and safety.
- (v) Any other employment or tax related requirements.
- (H) The State assures it established a Development and Implementation Council prior to submitting a State Plan Amendment in accordance with section 1915(k)(3)(A). The council is primarily comprised of consumers who are individuals with disabilities, elderly individuals older adults, and their representatives.
- (I) The State assures that service budgets follow the requirements of 42 CFR 441.560.
- vi. Assessment and Service Plan

Describe the assessment process or processes the Setate will use to obtain information concerning the individual's needs, strengths, preferences, goals, and other factors relevant to the need for services:

- A. Prior to enrollment in the Community First Choice (CFC) program, the Local Health Departments or a State contractor conduct a comprehensive evaluation, which includes a standardized assessment of need. After enrollment, CFC participants are assessed annually and upon a significant change in health or functional status. The participant has an initial and an annual assessment done by the local health department or contractor using a standardized assessment of need.
 - 1. The assessment <u>will beis</u> performed <u>face to facein-person</u> by a <u>licensed registered</u> nurse <u>and/or licensed social worker. The assessment is and</u> entered in the <u>Department's data management systemLong Term Service and Supports (LTSS) tracking system.</u>
 - 2. The applicant/participant's plan of service POS will beis completed by a supports pPlanner chosen by the applicant/participant.
 - The <u>S</u>state establishes conflict of interest standards for the assessments of functional need and the person-centered service plan development process in accordance with 42 CFR 441.555(c).

The State will not claim an enhanced match for on these services.

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Indicate who is responsible for completing the assessment prior to developing the Community First Choice CFC person-centered service plan. Please provide the frequency the assessment of need will be conducted:

B. The initial and annual assessments will be conducted by t<u>T</u>he Local Health Departments or a State contractor <u>conduct the initial</u>, <u>annual</u>, <u>and significant change evaluations</u>, <u>which include a standardized assessment of need</u>, Assessments <u>will beare</u> completed upon application to the <u>CFC</u> program to determine initial eligibility and annually to maintain eligibility. <u>A standardized assessment is used to determine service needs.</u>

Describe the reassessment process the State will use when there is a change in the individual's needs or the individual requests a reassessment. Indicate if this process is conducted in the same manner and by the same entity as the initial assessment process or if different procedures are followed:

C. A reassessment based on a change in the <u>individual's needsparticipant's health or functional status</u> will be conducted in the same manner and by the same entity as the initial and annual assessments. An assessment for significant change can be requested at any time during a participant's enrolled status in CFC. Per 42 CFR 441.535(c) and 441.540(c), athe CFC participant may also request an <u>re</u>assessment at any time.

Person-Centered Service Plan Development Process: Describe the process that is used to develop the person-centered service plan, including: Indicate_how the service plan development process ensures that the person-centered service plan addresses the individual's goals, needs (including health care needs), and preferences, by offering choices regarding the services and supports they the individual receives and from whom:

- D. Several entities are involved in the development of the <u>plan of service (POS)</u> with the applicant or participant, including the supports planner—and the local health department (LHD) evaluators. After receiving a referral, <u>LHD staffthe Local Health Departments or a State contractor</u> schedule an on sitea visit with the applicant to conduct a comprehensive evaluation, including the completion of the <u>a</u> standardized assessment instrument of need.

 Recommendations in the form of a The Local Health Departments or State contractor make recommendations for services and supports in the recommended pPlan of cCare are made based on the comprehensive evaluation/assessment based on the standardized assessment of need.
- E. Per 42 CFR 441.540(a)(l), a participant may select from any available supports planner in the jurisdiction. All CFC applicants for Community First Choice will be are mailed a package with brochures of available supports planning agencies for their jurisdiction. Per 42 CFR 441.540(a)(l), a participant an individual may select from any available supports planning agencyer in the jurisdiction. The applicant or participant will be able tomay call the Department or, the supports planning agency or the local health department to indicate

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 $\underline{agency}\ select \underline{ion}, which\ \underline{can\ be\ then\ be\ indicated}\underline{is\ entered}\ in\ the\ \underline{Department's\ data}$ $\underline{management}\underline{tracking}$

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system. The <u>assigned sSupports pPlanner then-schedules and completes an face to facein-person</u> meeting with the applicant/participant and their the applicant's identified representative, if applicable, to explore the applicant/participant's's needs, preferences, strengths, risks, and goals through a <u>person-centered person-centered planning process</u>. This will be done by a Supports planning agenciesy that haves demonstrated the ability to be culturally sensitive in all business practices and effectively relates to the cultural/ethnic diversity of <u>program participants</u>. The <u>person-centered planning process shall include people chosen by the individual applicant or participant. The <u>P</u>participants can choose a new supports planning agency in the event that if they are unsatisfied with their current selection.</u>

- F. The-Supports pPlanners will use the Department's data management system tracking system and have access to the clinical assessors' recommended pPlans of cCare completed by the assessors. With Using that information along with and input from the participant, a sSupports pPlanner will help creates a proposed plan of servicePOS. Supports pPlanners will assist the participants in identifying enrolled providers and make referrals for voluntary counseling and training on self-direction, when needed requested.
- G. Supports pPlanners shall coordinate community services and supports from various programs and payment sources to aid applicants and participants in developing a -comprehensive plan for community living. Person-centered pPlanning is essential to assure that the participant's personal strengths, goals, risks, and preferences are incorporated into service planning and reflected on the plan of service (POS). Supports pPlanners engage every applicants and participants in a personcentered planning process designed to offer the participant individuals choice and control over the process and resulting plan. Per 42 CFR 441.540(a)(1), the person-centered planning process may include representatives chosen by the applicant/participant.
- H. Risk mitigation strategies, including back-up plans that are based on the unique needs of the individual, must aim to ensure health and safety while affording an individual the dignity of risk. Individualized risk mitigation strategies are incorporated directly into the POS and are done in a manner sensitive to the individual's preferences. The POS will need to-contains a reasonably designed back-up system for emergencies, including situations in which a scheduled provider does not show up to provide services. Strategies may include individual, family, and staff training, assistive technology, and back-up staffing, etc. The proposed POS becomes is effective upon approval by the Department or its designee.
- I. Per 42 CFR 441.530(a)(I-)(ii)_a the setting options are identified and documented in the personcentered service plan and are based on the individual's needs, preferences, and for residential settings, resources available for room and board.

All actions of the aforementioned person_-centered planning process will comport with 42 CFR 441.540 (b).

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A description of Describe the timing of the person-centered service plan to assure the individual has access to services as quickly as possible, the frequency of review, how and when it the plan is updated, and mechanisms to address an individual's changing circumstances and needs or at the request of the individual:

- J. The first day of the process begins when an applicant expresses interest in the Community First Choice CFC program. The The Department or the Maryland Access Point sites initiate a referral to the Llocal Health Department for the comprehensive evaluation. The assessment and recommended plan of care are completed occurs and within 15 calendar days the assessment and Recommended Plan of Care are completed of referral.
- K. Supports pPlanner selection begins when the medical and financial eligibility processes have been completed. The Department or the Maryland Access Point sites mail aA sSupports pPlanning selection packet will be mailed to the applicant at the same time that they make the referral for medical assessment is madean assessment. An applicant person has 21 calendar days to select a sSupports pPlanner or one will be automatically assigned via the Department's data managementLTSS tracking system. The pParticipants may choose at any time to switch to a different available supports planning agency, that has availability, at any time. They Participants can do this by calling the Department, the existing supports planning agency, or the new supports planning agency of their choice, or the local health department. The sSupports pPlanner has 20 days to submit the plan of service (POS) after the completion of the comprehensive evaluation and recommended plan of care.
- L. Supports planners assist applicants in the creation of an initial plan, which must be approved by the Department or its designee prior to enrollment. Supports pPlanners and participants will have access to the POSmust submit a POS annually and upon will have the ability to update and request changes based on a change in the participant's needs or at the participant's request. As with the initial plan, the Department or its designee must review and approve an annual or revised POS before changes are effective, significant change or upon request of the individual at any time.

A descriptionDescribe of the strategies used for resolving conflict or disagreement within the process, including the conflict of interest standards for assessment of need and the person-centered service plan development process that apply to all individuals and entities, public or private_{*}:

M. The process begins with comprehensive evaluation, which includes a standardized assessment of need, is completed by athe licensed registered nurse and/or licensed social worker-performing a standardized assessment. The development of the POS is then donedeveloped by another entity, the Area Agency on Aging or other provider identified through a competitive solicitation. There is a separation of duties such that the same entity will not be performing the assessments standardized assessment of need and

completing the plan of service POS with the participant.

N. Supports planning entities that have responsibility for service plan development may not provide other direct services to the participants unless there are administrative separations in place to prevent and monitor potential conflicts of interest.

O.N. Plans of service are reviewed by tThe Department or its designee reviews and approves all POS prior to implementation to assure that there are no conflicts of interest.

vii. Home and Community-Bbased Settings

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CFC services will be provided in a home or community setting, which does not include a nursing facility, institution for mental diseases, an intermediate care facility for individuals with intellectual disabilities, a hospital providing long-term care services, or any other locations that have qualities of an institutional setting.

Please sSpecify the settings in which Community First Choice (CFC) services will be provided:

A. <u>CFC services will be provided in a home or community setting, which does not include a nursing facility, institution for mental diseases, an intermediate care facility for individuals with intellectual disabilities, a hospital providing long-term care services, or any other locations that have qualities of an institutional setting.</u>

B. CFC services are available and provided to individuals residing in settings that meet the federal regulatory requirements for a home and community-based setting and include, but are not limited to, single family homes, duplexes, apartments, and congregate settings serving three or fewer unrelated individuals. CFC participants may receive services in the workplace or other community settings, but CFC services are may not be provided in provider-owned or provider-controlled settings. Settings criteria will meet the requirements of 42 CFR 441.530. CFC participants may receive services in the workplace or other community settings.

viii. Qualifications of Providers of Community First Choice (CFC) Services

- A. In accordance with CFR 441.565 (a)(1)-(3):
 - An individual retains the right to train <u>personal assistance</u> attendant care providers in the specific areas of attendant assistance care needed by the individual, and to have the <u>personal assistance</u> attendant care provider perform the needed assistance in a manner that comports with the individual's personal, cultural, and/or religious preferences.
 - 2. An individual retains the right to establish additional staff qualifications based on the individual's needs and preferences.
 - Individuals also have the right to access other training provided by or through the State so that their <u>personal assistanceattendant care</u> provider(s) can meet any additional qualifications required or desired by individuals.
- B. Provider qualifications have been are designed to ensure necessary safeguards to protect the health and welfare of participants. Personal a Assistance agencies providers may include are Residential Service Agencies providers certified licensed by the Office of Health Care Quality as a residential services agency (RSA) or, for participants in the self-directed model, one or more individuals employed by the participant.
 - Agency providers of personal assistance—based personal assistants and individuals
 employed by self-directing participants to provide personal assistance are required
 to be certified in the performance of <u>first aid and Cardiopulmonary Resuscitation</u>
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- 2. Agency-based personal assistants providers of personal assistance must receive instruction, training, and assessment from the agency's delegating nurse regarding all services identified in the participant's care plan-of services.
- 3. An agency provider of personal assistance must be a Certified Nursing Assistant if engaging in delegated tasks, which would normally be performed by a nurse status may be required for activities that would normally be delegated by a nurse; or either a Certified Medicine Aide in accordance with COMAR 10.39.03 or a Medication Technician in accordance with COMAR 10.39.04; if required to administering medications, be either a certified medicine aide in accordance with COMAR 10.39.03; or a Medication technician in accordance with COMAR 10.39.04.
- 4. Agency providers of personal assistanceies are required to verify that all workers providing personal assistancepersonal assistants have complied with eriminal-background check requirements in accordance with COMAR 10.09.84. Participants in the self-directed model are also required to complete a background check on any individual they intend to employ, prior to hire, but have the right to waive any further action based on the results of the background check unless the results indicate a history of behavior that could be harmful to participants.
- All providers of CFC services providers must meet the Medicaid provider requirements in accordance with COMAR 10.09.36 and "general requirements" for CFC participation located atin accordance with COMAR 10.09.84.05.
 Enrolled personal assistance agencies Agency providers of personal assistance are required to ensure that their assistants workers meet the applicable standards prior to working with CFC participants.
- 7.6. To participate as a provider of accessibility adaptations, a provider must have a current license with the Maryland Home Improvement Commission and be approved by the Department.

C. Per 42 CFR 441.540(a)(1), the person-centered planning process shall include representatives chosen by the individual.

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ix. Quality Assurance and Improvement Plan

<u>Provide a dDescribeption of</u> the State's Community First Choice (<u>CFC</u>) quality improvement strategy<u>assurance system.</u>, including <u>Please include the following information</u>:

- How the State will conduct activities of discovery, remediation, and quality improvement in order to ascertain whether the program meets assurances, corrects shortcomings, and pursues opportunities for improvement;
- A. The CFC program Community First Choice_will adopt the waiver Quality Management Improvement Strategy, where appropriate.
 - B. CFC will have a Quality Management Improvement Strategy designed to continuously review operations on an on-going basis; and when issues are discovered, issues with operations, remediate those issues, and develop implement quality improvement initiatives activities to prevent the repeat of operational problems. The State Medicaid Agency oversees a cross-agency quality committee called the Home and Community-Based Services (HCBS)Quality Council. The HCBSQuality Council meets regularly to address quality operational issues through data analyse is, share program experiences and information, and further refine the Qeuality management systems Improvement Strategy.

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- B. Regular reporting and communication among the Office of Health Services, providers, the utilization control agent and other stakeholders, including the Community Options Advisory Council, and Quality Council, facilitates ongoing discovery and remediation. The Office of Health-Long Term Services and Supports (OLTSS) is the lead entity responsible for trending, prioritizing, and determining implementing system improvements, as such, the OLTSSSMA collects, aggregates, and analyzes data in support of this, based on the data analysis and the formulation of recommendations for system improvements. While most of these data are maintained in the Department's data management system and the Medicaid Management Information System, the OLTSS also collects and aggregates data outside of these systems; for example, through ongoing provider audits. The OLTSS utilizes a combination of reports built into the Department's data management system and custom reports to extract and aggregate data. Most data analysis conducted by the OLTSS is quantitative, rather than qualitative, and most often seeks to evaluate the delivery and quality of CFC services and supports.
- C. Partners in the Quality Improvement Strategy include, but are not limited to, the Office of Health Care Quality (OHCQ), providers, participants, participants' familiesy, the Community Options Advisory Council, and the Quality HCBS Council. A plan to work on significant problem areas may result in the The State may convene establishment of a specific task group or groups to address significant problem areas, which may will include stakeholders from the partners identified above.
 - D. When program data are received, it is documented by OHS staff. Data sources include, but are not limited to, provider enrollment documents, provider and participant audits, the provider database, the tracking system, reportable events submissions and other reporting. Data are assigned to appropriate staff to be reviewed, prioritized and recorded in the appropriate trends and anomalies that may need immediate attention. Plans developed as a result of this process will be shared with stakeholders for review and recommendation for
- D. In accordance with the Department's Reportable Events Policy, all entities associated with the CFC program are required to report alleged or actual adverse incidents that occurred with participants. All reportable events for CFC participants are analyzed by the OLTSS to identify trends related to areas in need of improvement. Any person who believes that a participant has experienced abuse, neglect, or exploitation is required to immediately report the alleged abuse, neglect, or exploitation to law enforcement and Adult or Child Protective Services, as appropriate. The event report must be submitted to the Office of Long Term Services and Supports (OLTSS) within one (1) business day of knowledge or discovery of

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the incident to the OLTSS.

- E. In accordance with the Department's Reportable Events Policy, all entities associated with Community First Choice are required to report alleged or actual Reportable Events. All Reportable Events shall be reported in full on the Department's Reportable Events form in the tracking system to analyze trends and identify areas in need of improvement.
- F. Any person who believes that an individual has been subjected to abuse, neglect, or exploitation in the community or an assisted living facility is required to report the alleged abuse, neglect, or exploitation immediately to an Adult Protective Services (APS) or Child Protective Services (CPS) office and, within 24 hours, the Office of Health Services.
- _The supports planners will have access to a check list for any residents in congregate settings in order to ensure the setting meets HCBS settings requirements. The supports planner will be able to utilize this form during any of their quarterly visits with participants where there is a residence change or there is a change in living situation of the current residence. They will be required to submit this form in the tracking system to the State. The State will be responsible for oversight during Plan of Service review. The OLTSS, or its designee, monitors provider settings and service delivery through a variety of activities, including reviews of provider data, plans of service (POS), reportable events noting alleged or actual adverse incidents that occurred with participants, and conducting on-site visits to sites. The Department continues to utilize the Community Settings Questionnaire (CSQ), which was implemented at the inception of the Community First Choice (CFC) program, to determine whether an applicant/participant's setting is compliant. An applicant/participant's supports planner completes a CSQ with the applicant/participant and/or the applicant/participant's identified representative, if applicable, during the initial and annual plan processes, and upon any change in the participant's residence. The OLTSS reviews all CSQ to determine if the applicant/participant resides in a compliant setting, and will review aggregated CSQ data, as needed, to ensure continual compliance.

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The system performance measures, outcome measures, and satisfaction measures that the State will monitor and evaluate₂.

H.F. Performance Measures:

- 1. As noted, the Department has adopted the waiver Quality Improvement Strategy, where appropriate, including collecting and analyzing data on CFC participants, services, and supports for all performance measures that are included in the approved waiver application. Current performance measures seek to evaluate the timeliness of level of care determinations and the person-centered planning process, the effectiveness of the person-centered planning process in meeting participants' needs, maintenance of provider qualifications, effectiveness of the incident management system in assuring participants' health and welfare, and fiscal integrity. The Department reviews these data quarterly to identify opportunities for continuous quality improvement. 2. In addition to the performance measures outlined in the waiver application, the Department evaluates performance through reports built into the Department's data management system and custom reports on interRAI assessments, supports planning, POS, nurse monitoring, and reportable events. The standardized assessment instrument for CFC captures information about support needs and along with the tracking system, maintains a database of all applicants and participants. All historical data can be retrieved easily by ad hoc reporting. Reports are available on measures such as number of applicants receiving an annual assessment, number of participants in each RUG or case mix category, and other measures which can be sorted by time frame, assessor, by jurisdiction, and other criteria. The Department can evaluate the timeliness of the completion of the assessments, the Utilization Control Agent in completing their reviews, and of various tasks of the Supports Planners.
- 2. The Department will work to increase the overall scope and effectiveness of the program. The Department has included measures in LTSSMaryland to track quality indicators of providers and will expand the quality review process to include participant indicators.
- 3. The Department has added a Reportable Events module to LTSSMaryland to enhance and coordinate reviews of incidents and track information in one uniform system.

J.G. Outcomes Measures

Another benefit to utilizing the standardized assessment tool is access to quality data reports to track long term changes in medical status and needs of participants. 1. The Department is able to track participants' health and functional status over time using the standardized assessment of need (currently the Department uses the interRAI assessment) and interRAI tool is equipped to track data across years and report based on analyzeggregate data by service typejurisdiction or program and key demographics. The Department intends to use these data to evaluate the degree to which the receipt of CFC

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services and supports is positively correlated with improvements in health outcomes over time. as well as tracking individual participant outcomes and changes throughout time. The Department will also use Resource Utilization Groups (RUGs) based on the interRAI assessment to identify level of need and track improvement over time.

K.H. Satisfaction Measures



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The <u>DepartmentState currently utilizes</u>has chosen to implement the Money Follows the Person (MFP) Quality of Life <u>S</u>-survey, amended with several questions from the Participant Experience Survey (<u>PES</u>) to evaluate participants' satisfaction with the <u>Community First Choice (CFC) program</u>. These questions will be asked directly to participants to determine level of satisfaction with the <u>CFC program</u>. The <u>Department or its designee analyze the results of the surveys and use the results to inform programmatic changes. The <u>DepartmentState</u> will perform these surveys internally with a random sample of participants until such time as the <u>Department is able to secure a contractor through a procurement process, utilize the services of an independent contractor to perform these surveys with <u>CFC participants</u>, thus avoiding conflict of interest.</u></u>

- Describe hHow the State's quality assurance system will measure individual outcomes
 associated with the receipt of community-based personal assistance attendant services and
 supports;
- L. As noted in relation to outcome measures, the Department is able to track participants' health and functional status over time using the interRAI assessment and analyze data by service type and key demographics. The Department intends to use these data to evaluate the degree to which the receipt of CFC services and supports is positively correlated with improvements in health outcomes over time. Administering CFC and quality staff will continuously evaluate the effectiveness and relevance of the quality improvement strategy with input from participants, providers, and other stakeholders. Through the continuous process of discovery, vital information will be presented to the Department through various sources, such as the Reportable Events listed above, provider licensure, complaint surveys/reports, and provider audits. In addition to that list, the Department will also utilize interRAI quality data reports to track long term changes. The interRAI tool is equipped to track data across years and report based on needs. Clinical Assessment Protocols will help enhance service plans and
- I. ensure necessary services are provided and coordinated properly. The Department will also use Resource Utilization Groups (RUGs) to identify level of need and track improvement over time.
- M. The <u>DepartmentState will also</u> utilizes reports available in its the <u>data managementtracking</u> system to monitor <u>participants' service plans in order to ensure that services are delivered in accordance with the service plan.</u>
- J. Included on the POS are the participant's strengths and goals. Pprogress on a participant's individual goals, which are included in the participant's plan of service and monitored will be monitored and reported by the participant's sSupports pPlanner during quarterly and annual visits. Tracking system reports will allow data to be aggregated and analyzed.
 - *Describe tThe system(s) for mandatory reporting, investigation, and resolution of

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allegations of neglect, abuse, and exploitation in connection with the provision of CFC services and supports $\underline{\boldsymbol{i}}_{\tau}$

N.K. In the case of suspected neglect, abuse, or exploitation in the CFC program, the Department maintains the same procedure as has been documented in the Reportable Events (RE) Policy used by the home and community based waivers. "Any person who believes that an individual has been subjected to abuse, neglect, or exploitation in the community or an assisted living facility is required to report the alleged abuse, neglect, or exploitation immediately to an Adult Protective Services (APS) or Child Protective Services (CPS) office and, within 24 hours, the Office of Health Services." As

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> determined by the RE Policy, all reportable events that are suspected neglect, abuse, or exploitation would be considered eases of Immediate Jeopardy (IJ). In addition to being reported to the appropriate agency, these cases are monitored by the Office of Health Services and Supports to meet timely resolution. Each case will be reviewed by OHS staff. The Department also maintains a web based tracking system for many long term supports and services. This system tracks all CFC activities and is called the LTSSMaryland tracking system. Supports planning providers, nurse monitors, the fiscal intermediary contractor, and the utilization control agent will all use the system to document aspects of their work. The tracking system will be used to document activities, complete forms such as monthly contacts and reportable events, and enter other data used for reporting. The Office of Long Term Services and Supports is responsible for the operation and oversight of the incident reporting and management system for CFC participants. The Reportable Events (RE) Policy helps to ensure participants' health and welfare in the community, and uphold the rights and choices of participants, by formalizing a process to identify, report, and resolve RE in a timely manner. RE are defined as the allegation or actual occurrence of an incident that adversely affects, or has the potential to adversely affect, the health and/or welfare of an individual. RE must be entered into the Department's data management system. Currently, only supports planners and Local Health Department assessors and nurse monitors are authorized to enter RE into the Department's data management system; however, per the RE Policy, all CFC providers are required to report RE upon knowledge or discovery. All CFC providers must comply with the legal responsibility to report suspected abuse, neglect, and/or exploitation to Adult Protective Services or Child Protective Services, as applicable, and/or law enforcement. L. The supports planner must also develop and submit an intervention and action plan, which seeks to address, to the extent possible, the root cause of the incident detailed in the RE. During its detailed review and follow-up, the Office of Long Term Services and Supports will ensure that the intervention and action plan and any subsequent actions taken, assure the participant's immediate safety and reasonably address the root cause of the incident. This includes ensuring that appropriate referrals have been made to external parties responsible for the investigation of alleged abuse, neglect, and exploitation, and tracking progress until resolution.

• Describe ${\mathfrak t}$ The State's standards for all service delivery models for training, appeals for denials, and reconsideration procedures for an individual's person-centered service plan;

M. Supports planners provide training to participants in the agency model, using materials and guidance developed by the Department, on managing their services in a way that maximizes independence and control. Supports planners also provide information on the self-directed model to all participants and refer participants to the Financial Management and Counseling Services (FMCS) contractors if participants are interested in

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self-direction. FMCS contractors are responsible for training self-directing participants.

O. N. The sSupports plannersing provider shall-meet with the participants in person at least once every 90 days to monitor the implementation of participants the plans of service POS and identify any unmet needs. Participants who choose to waive tThese minimum contact standards may be waived by the participant and therefore, the participant may identify unmet needs in their POS via a consumer portal into the Department's data management tracking system. A participant may submit a revised plan to the Department or its designee at any time. If there is a needed or requested change in the POS, the provider or participant, shall follow Departmental guidelines to submit a POS modification request and assist the participant in changing his or herefore.

P. O. Participants whose service requests are denied by the Department or its designeeservices receive a denial letter, which includesing the Notice of Fair Hearing and Appeal Rights, from the State. The letter lists the reason(s) for the denial and provides detailed information about steps for the applicant/participant and/or the applicant/participant's identified representative, if applicable, individual/representative to follow, as well as time frames, to request an appeal, as well as the time frames to do so. The letter also includes information regarding required procedures to follow to ensure assure continuation continuance of benefits, if applicable, while the appeal process is underway. The Department or its designee mails the letter is mailed to the applicant/participant and the applicant/participant's identifiedtheir representative, if applicable designated, by the State. The independent Office of Administrative Hearings (OAH) sends the appellant/representative information regarding the date and time of the hearing. The OAH includes information An information sheet is enclosed with the hearing notice, which explains the nature of administrative hearings and what to expect, what documents an individual may want to bring, how to access the OAH law library, and the right to be represented by a friend, relative, or an attorney. (The information from the OAH also includes contact information for Legal Aid and Disability Rights Maryland, the State's Protection and Advocacy Agency, information on obtaining legal representation for low income individuals is also provided instructions). Additionally, this information sheet instructs the appellant on how to obtain special accommodations, such as an interpreter, and conditions under which an appellant may request a postponement.

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State of Maryland

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Q. Applicants/pParticipants and/or their identified representatives, if applicable, may request assistance applying for a Fair Hearing from a provider, supports planner, or other individual of their choosing. Information sent with the adverse action notice also includes contact information related to Legal Aid and the Maryland Disability Law Center, the State's Protection and Advocacy Agency.

• Describe tThe quality assurance system's methods that maximize consumer independence and control and provide information about the provisions of quality improvement and assurance to each individual receiving such services and supports;

- R-P. Voluntary training on self direction will be offered to participants through their supports planners using materials and guidance from the Maryland Department of Disabilities. This training will be available when a participant requests assistance.
 - S. Supports pPlannersing will also educate participants about consumer independence and control and provide information about the provisions of quality improvement and assurance as described above in *iii*. Service Package, A.4 Support System. Supports pPlanners will referassist the participants who are interested in accessing training on self-direction to Financial Management and Counseling Services (FMCS) contractors, and assist participants in selecting providers of consumer training services, and in learning how to navigate the cConsumer portal of the Department's data managementLTSS tracking system. Participants may monitor provider time keeping, view reports, and request access and updates to their plans of service POS through the Department's data managementtracking system.
- Q. In Home Supports Assurance System (ISAS) A telephonic time keeping system that will track personal assistance hours and use a landline phone or one time password device to ensure that a provider is in the participant's home when clocking in and out. Participants may view and monitor the time keeping of their providers in this system. Individuals employed by participants in the self-directed model to provide personal assistance will not use the Department's Electronic Visit Verification (EVV) system as defined in COMAR 10.09.36ISAS and the participant is responsible, with support from the FMCS, for utilizing the contractor's system to tracking the employees' hours worked.
- T.R. Effective July 1, 2023, personal assistance providers residing with participants to whom they are providing services may be exempted from the EVV requirement in accordance with COMAR 10.09.36.03-2B(2)(c)(ii)-(d).

 U. The CFC Implementation Council will remains to be a consumer majority committee that will advise the DepartmentState Medicaid Agency on ongoing issues and procedures of the CFC program.
 - Describe Hhow the State will elicit feedback from key stakeholders to improve the quality of the community-based personal assistance attendant services

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and supports benefit:

V.S. The Community First Choice (CFC) Development and Implementation Council, currently referred to as the Community Options Advisory Council, remains a consumer majority committee that advises the Department on specific program policies, overall program direction, and opportunities for continuous quality improvement. The State will continue to have a consumer majority advisory council. The Ceouncil will have the opportunity to meets at least quarterly, either in-person or virtually, with attendance from The State welcomes other stakeholders and advocates to attend these meetings either in person or via conference call/webinar format.

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Approval Date <u>January +BOVBSZ</u> 7, 2016

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State of Maryland Community First Choice State Plan Option

- The methods used to continuously monitor the health and welfare of Community First Choice CFC individuals participants; and
- W-T. The Department monitors the health and welfare of Community First ChoiceCFC participants individuals will be monitored throughby all of the previously notedmentioned standards in performance, and outcome, and satisfaction measures, as well as through its continuous evaluation of performance through reports built into the Department's data management system and custom reports on interRAI assessments, supports planning, plans of service, nurse monitoring, and reportable eventsments including via nurse monitoring visits, Supports Planning contacts, and Reportable Events. The State will use all available information in the standardized assessment and reporting capabilities of the tracking system to monitor health services for participants.
 - A The methods for assuring that individuals are given a choice between institutional and community-based services.
- UX. TheA person-centered planning process will begins before the applicant/participant's choice of an identified supports planner. The Department mails Mmaterials will be mailed to applicants on all available supports planning agencies, by jurisdiction, and. This will includes information on all resources and services available. Upon entrance into the Program, the participant will be able to select their Supports Planner. It will be the responsibility of Supports planners to are required to counsel applicants/participantsan individual on their choice between receiving institutional and community-based services during the initial and annual person-centered planning processes. Activities of the Supports Planner will be entered in the system and monitored via automated reports.

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State of Maryland

1915(b)(4) Waivers Maryland Community First Choice 4.19B 1915 - K Community First Choice State Plan Option Reimbursement

Except as otherwise noted in the plan, state-developed fee schedule rates are the same for both government and private providers of services provided under the Community First Choice Option. The Department's methodology was set on April 1st, 2017. The current fee schedule is published on the Department's website at:

health.maryland.gov/providerinfo

The following 1915(k) provider types are reimbursed in the manner described:

I. State Plan Services

- A. Personal Assistance Services: Rates are established using several factors. Preexisting rates across programs, collective bargaining with the Union, and the State's budget are all considered. Payment is based upon the total yearly budget established for personal assistance services for each participant as outlined per attachment 3.1 - K, page 3. Participants choosing to self-direct will be able to set their-rates, for personal assistanceindependent providers, within a prescribed range. Personal assistance pProviders for participants in the agency model of this service are required to use the Department's Electronic Visit Verification (EVV) systema call in system to clock in and out. Personal assistance providers for participants in the self-directed model are required to use the EVV system of the Financial Management and Counseling Services contractor selected by the participant. Effective July 1, 2023, personal assistance providers residing with participants to whom they are providing services may be exempted from the EVV requirement in accordance with Code of Maryland Regulations 10.09.36.03B(2)(c)(ii)-(d). Billing occurs based on an electronic claim generated by the call-in system in 15-minute increments. For individuals approved for up to 12 hours of personal assistance per day, payment will be made in 15-minute units of service. For individuals who are determined to need more than 12 hours of personal assistance per day, a daily rate for the service will be paid. All rates and rate ranges are defined in the above fee schedule.
- B. Nurse Monitoring: The rate was developed based on preexisting rates across programs. The State also used rate comparisons of state salaries listed on the Department of Budget and Management website located at http://dbm.maryland.gov. As local health departments are sole providers of this service, in accordance with a 1915(b) waiver, one rate has been published for this service. Frequency for this service is established using criteria from the Maryland

Nurse Practice Act. Billing occurs in 15 minute 15-minute increments for this service.

C. Consumer Training: The rate was based on existing rates for the service. Billing occurs in 15 minute 15-minute increments for the service provided to the participant.

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Attachment 4.19-B

STATE PLAN UNDER TITLE XIX OF THE SOCIAL SECURITY ACT State of Maryland

1915(b)(4) Waivers Maryland Community First Choice 4.19B 1915 - K Community First Choice State Plan Option Reimbursement

- D. Personal Emergency Response System: The rate was based on existing rates for the service. There is a one unit maximum per <u>installation installation</u> and there is a one unit maximum per month for PERS maintenance/monitoring. There is no lifetime limit on the number of installation fees, but each additional installation will need to be approved in the participant's Plan of Service.
- E. Supports Planning: The rate was developed based on pre-existing rates across programs. The State also used rate comparisons of state salaries listed on the Department of Budget and Management website located at http://dbm.maryland.gov/Pages/home.aspx. All providers of this service will be reimbursed at the same rate. Billing occurs in 15 minute 15-minute increments for this service.
- F. Financial Management Service: As defined per 42 CFR 441.545(b)(1), financial management activities must be made available to individuals with a service budget. The financial management entity is procured through state procurement regulations associated with competitive bidding.

II. Non-State Plan CFC Services

- a. The following will be services permissible under CFC in the category of items that substitute for human assistance:
 - 1. Home delivered mealsmea Is
 - a. Providers of this service are limited to those listed on page <u>76</u> of attachment 3.1 K.
 - b. This service will be provided to the extent that it substitutes for human assistance and, along with personal assistance, is limited by the RUG allocated budget-.
 - c. Meals are reimbursed based on the Department's fee schedule per meal and cannot exceed 2 meals daily.
 - 244. Accessibility Adaptations
 - a. Providers of this service are limited to those listed on page <u>87</u> of attachment 3.1 K.
 - b. A unit is equal to one piece of equipment or item.
 - c. Reimbursement occurs on a fee for service basis, based on the rate in the fee schedule, and each assessment is one unit of service.
 - d. This expense will be capped at \$15,78000.00 for every three--year period per participant.

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> Attachment 4.19-B Page PAGE 52

STATE PLAN UNDER TITLE XIX OF THE SOCIAL SECURITY ACT State of Maryland

1915(b)(4) Waivers Maryland Community First Choice 4.19B 1915 - K Community First Choice State Plan Option Reimbursement

3111. Environmental Assessments

a. Providers of this service are limited to those listed on page 7 of attachment 3.1- K.

41v. Technology that substitutes for human assistance

- a. A unit is equal to one piece of equipment or item.
- b. Included technology items are listed on pages 7 and 8 of attachment 3.1 K
- c. The <u>Dd</u>epartment will approve, for items costing more than \$1,000<u>.00</u>, based on multiple quotes from supports planners except as specified below.
- d. In order to qualify for payment, each piece of technology shall meet applicable standards of manufacture, design, usage, and installation. Experimental technology or equipment is excluded.
- e. Supports Planners are required to obtain multiple quotes from enrolled providers for individual units of service that exceed \$1,000,00, except in the case of a request for a repair to a stair glide with associated costs at or below \$1,500.00. Technology services may not be approved for durable medical equipment or items that are otherwise covered by private insurance, Medicare, or the Medicaid State plan.
- f. CFC may approve services that exceed this cost cap under circumstances when there is documentation that the additional services will reduce the <u>ongoing ongoing</u> cost of care or avert institutional care. Units of service may not exceed what is approved in the participant's plan of service.

III. Transition Services - State Plan Service

- a. The <u>Department will administer transition funds until such time as a contractor can be secured via a procurement provider of the service is limited by the state's fiscal intermediary contract.</u>
- b. Transition services will be covered when it is identified based on assessment of need and listed as a needed service in the participant's Recommended Plan of Care.
- c. CFC transition services may be administered up to 60 calendar days post transition.
- d. Transition services are limited to \$3,000 per transition.

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Attachment 4.19-B
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Supersedes TN# NEW Approval Date Apr 02 2014 DatAPR O 2 2014

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