

HEALTH AND MENTAL HYGIENE

### HealthChoice Evaluation Highlights CY 2010 – CY 2014

Maryland Medicaid Advisory Committee Thursday, May 26, 2016



DEPARTMENT OF MARYLAND HEALTH AND MENTAL HYGIENE

Element	Content
Program Updates	Summarizes changes to the overall Medicaid program; e.g., new initiatives or benefits, grant awards, etc.
Coverage and Access	Discusses trends in overall Medicaid and managed care enrollment, provider network adequacy, and access to services.
Medical Home	Reviews ambulatory care usage, emergency department usage and trends, and continuity of care.
Quality of Care	Tracks trends in quality measures for preventive care and chronic conditions.
Special Topics	Presents info on other HealthChoice topics; e.g., behavioral health, dental care, foster care, racial disparities, etc.
ACA Expansion	Evaluates the ACA Expansion program's enrollment, access and usage trends.
1115 Waiver Renewal	Presents information on the 1115 Waiver Renewal Initiatives being submitted for the HealthChoice 2 program.



Program Updates

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- ACA Expansion
- Behavioral Health carve-out, eff. Jan. 1, 2015
- Chronic Health Home Demonstration
  - As of February 2016, DHMH approved 81 Health Home site applications (63 PRP, 10 MTS, 8 OTP)
- MCO participation changes:

- Riverside Health, joined February 2013
- Kaiser Permanente, joined June 2014
- Coventry withdrew
- CHIPRA Performance Bonuses in FY10-FY13 for improving health coverage and enrollment for children



## Goals of the HealthChoice Program

• Improve Coverage & Access to Care

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- Provide Medical Home to Recipients
- Improve Quality of Care

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## Challenges

- New MCOs
- Limited health literacy of new recipients
- 2014 Maryland Health Connection system challenges



## Coverage: Enrollment Growth

- HealthChoice population grew by 48% between 2010 2014, from 715,086 to 1,060,192 enrollees
  - Overall enrollment grew 58.3% in F&C category between 2010-2014
- Maryland Medicaid experienced the 9<sup>th</sup> highest Medicaid enrollment growth rate in the nation between the summer of 2013 and January 2015 (Kaiser Commission)



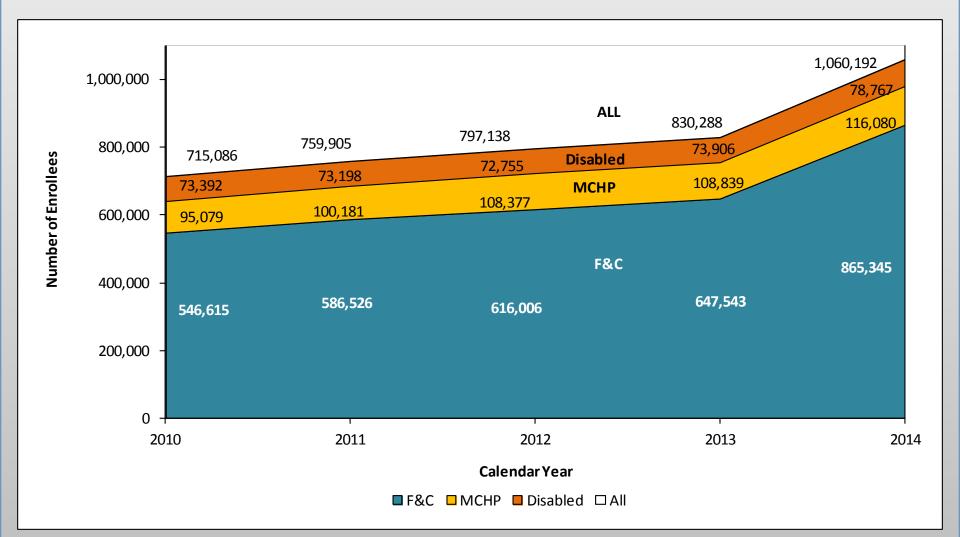
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#### HealthChoice Enrollment as a Percentage of the Maryland Population, CY 2010-CY 2014

CY 2010 5,787,193 in HealthChoice	CY 2011 5,840,241		<b>CY 2013</b> 5,928,814	<b>CY 2014</b> 5,975,346					
			5,928,814	5,975,346					
in HealthChoice	for Any Pe								
	Individuals Enrolled in HealthChoice for Any Period of Time during the Year								
832,498	893,084	930,647	961,597	1,251,023					
14.4%	15.3%	15.8%	16.2% 20.9%						
Individuals Enrolled in HealthChoice as of December 31									
715,086	759,905	797,138	830,288	1,060,192					
12.4%	13.0%	13.5%	14.0%	17.7%					
	14.4% Enrolled in Hea 715,086 12.4%	14.4%    15.3%      Enrolled in HeathChoice a      715,086    759,905      12.4%    13.0%	14.4%    15.3%    15.8%      Enrolled in HealthChoice as of Decentration of Decentratio Decentratio Decentration of Decentration of Decentrati	14.4%    15.3%    15.8%    16.2%      Enrolled in HeathChoice as of December 31      715,086    759,905    797,138    830,288					

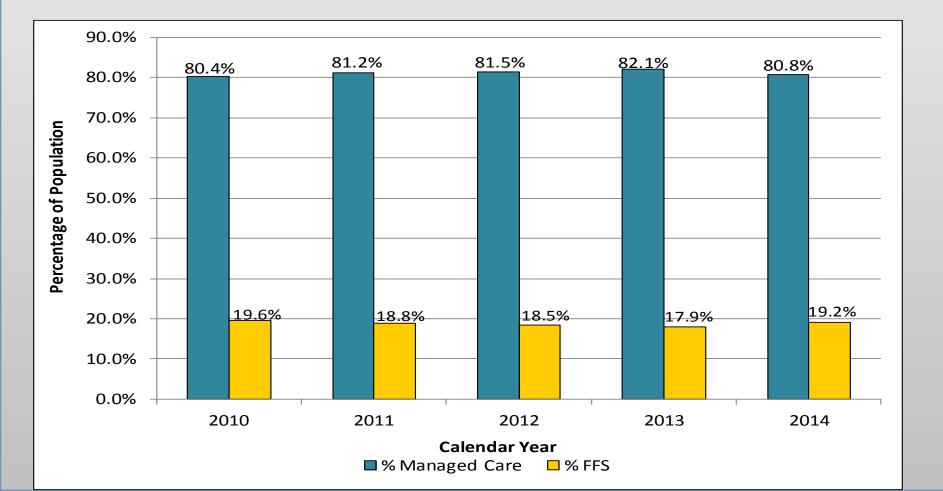


#### HealthChoice Enrollment by Coverage Group, CY 2010 – CY 2014





### HealthChoice v. FFS Enrollment





## Coverage and Access

- Network Adequacy
  - Provider networks in all 23 counties and Baltimore City met standard enrollee-to-PCP ratio of 500:1
  - Seven counties do not meet 200:1 ratio
    - Allegany
    - Caroline
    - Cecil
    - Dorchester
    - Garrett
    - Prince George's\*
    - Wicomico



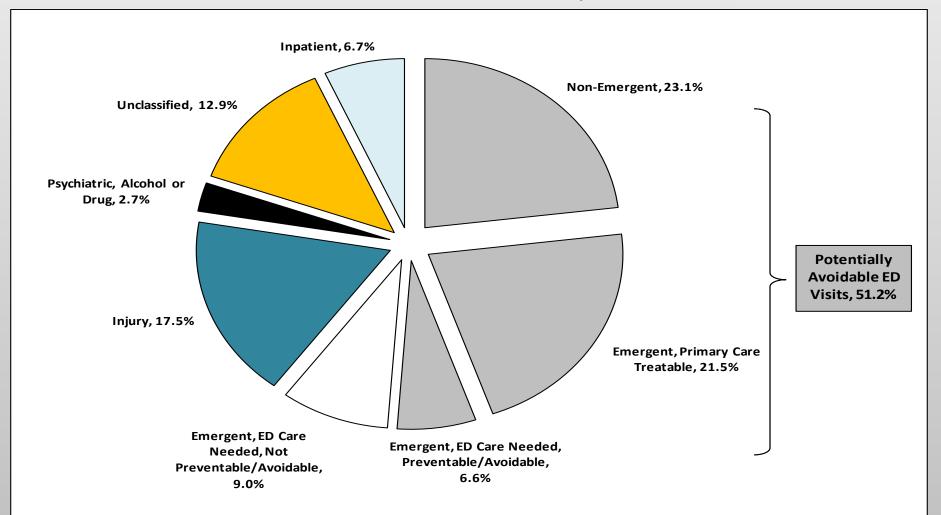
## Coverage, Access, and Medical Home

- Participants with an ambulatory care visit **decreased** from 79.3% in CY 2013 to 77.2% in CY 2014
  - When viewed by region, participants in the rural regions of the state utilized care at similar rates to participants in urban and suburban regions, suggesting that recipients have similar access to care.
- Emergency department (ED) visit rate in CY 2014 was nearly 30%
  - Usage **decreased** by 1.5 percentage points from CY 2013 to CY 2014.
- Inpatient admissions decreased by 5.4% from 14.5% in  $_{10}$  CY 2010 to 9.1% in CY 2014.



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#### Medical Home: Classification of ED Visits by HC Participants, CY14





## Medical Home: Potentially Avoidable Admissions

- DHMH uses AHRQ's Prevention Quality Indicators (PQIs) methodology, which looks for specific primary diagnoses in hospital admission records
- Percentage of participants with at least one admission due to one of 16 PQI designations increased from 9.3% in CY10 to 10% in CY14.
- PQI-designated discharges with the highest rates:
  - COPD or Asthma in Older Adults (PQI #5)
  - Asthma in Younger Adults (PQI #15)



## Quality of Care

New MCOs negatively impacted overall performance on several HEDIS Immunization and Well-Child measures in CY14.

- The percentage of two-year-old children receiving immunization combo 2 steadily increased until CY14, when it decreased by 4.4 percentage points from CY13
  - New MCOs excluded: 81.0 percent (compared to 76.5 percent)
- The percentage of two-year-old children receiving immunization combo 3 steadily increased until CY14, when it decreased by 5.6 percentage points from CY13
  - New MCOs excluded: 78.5 percent (compared to 73.5 percent)
- The percentage of 15-month-old infants who received at least five well-child visits steadily increased until CY14, when it decreased by 6.2 percentage points from CY13
  - New MCOs excluded: 83.3 percent (compared to 79.5 percent)
- The percentage of children aged three to six years who received at least one well-child visit steadily increased until CY14, when it decreased by 2 percentage points from CY13
  - New MCOs excluded: 85.7 percent (compared to 82.0 percent)
- The percentage of adolescents aged 12 to 21 years who received at least one well-care visit steadily increased until CY14, when it decreased by 5.2 percentage points from CY13
  - New MCOs excluded: Adolescents: 67.0 percent (compared to 62.1 percent)





## Quality of Care

HealthChoice well-child visit and immunization rates were consistently higher than National HEDIS Means (NHM) throughout the five-year period

Table 9. HEDIS Immunizations and Well-Child Visits: HealthChoice Compared with the National HEDIS Mean, CY 2010-CY 2014\*

HEDIS MEASURES	CY 2010	CY 2011	CY 2012	CY 2013	CY 2014		
Childhood Immunization Status - Combination 2							
HealthChoice	79.9%	82.5%	80.2%	80.9%	76.5%		
National HEDIS Mean	+	+	+	+	+		
Childhood Immunization Status-Combination 3							
HealthChoice	76.3%	79.7%	77.7%	79.1%	73.5%		
National HEDIS Mean	+	+	+	+	+		
Well Child Visits – 15 Months of Life							
HealthChoice	82.4%	85.0%	83.9%	85.7%	79.5%		
National HEDIS Mean	+	+	+	+	+		
Well Child Visits — 3- to 6-year-olds							
HealthChoice	80.7%	85.0%	82.2%	84.0%	82.0%		
National HEDIS Mean	+	+	+	+	+		
Well-Care Visits – Adolescents							
HealthChoice	62.8%	67.0%	65.4%	67.3%	62.1%		
National HEDIS Mean	+	+	+	+	+		
*The Health Choice everages in CV 2014 were impacted by the inclusion of HEDIS rates from never MCOs into t							

\*The HealthChoice averages in CY 2014 were impacted by the inclusion of HEDIS rates from newer MCOs into the calculation.



## Quality of Care

- Lead test screening rates between CY11 and CY14:
  - Improved for children aged 12-23 months from 57.5% to 60.6%

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- Decreased for children aged 24-35 months from 76.6% to 75.6%
- 2016 Joint Chairmen's Report

- 1. Ways to further incentivize MCOs to increase the level of lead screening for children enrolled in Medicaid;
- 2. Ways to encourage MCOs to take advantage of existing services available under Medicaid that are not being used;
- 3. How the Department can work with other State agencies to maximize access to existing funding for lead remediation activities in the homes of children identified by MCOs as having elevated blood levels;
- 4. Other funding sources for remediation activities;
- 5. Whether Department might be able to pursue a waiver for lead remediation activities like that recently requested by the state of Michigan; and
- 6. Data on the number of children identified with elevated blood lead levels and those that receive a second confirmatory screening. 15



## Quality of Care

- Breast cancer screening rate improved by nearly 20 percentage points over the study period (67.9% of women aged 40-64 years in CY 2014), and exceeded the National HEDIS Mean (NHM) in CY 2013 and CY 2014
  - *VBP measure introduced in CY14*
- Cervical cancer screening rate decreased by 7 percentage points over the study period (65.8% of women aged 21-64 years in 2014)
  - The newer MCOs had a significant impact on the average for this measure, with one scoring 35.5 percent and another scoring 90.8 percent. Excluding the newer MCOs, the rate for established HealthChoice MCOs was 66.6 percent for CY 2014.

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## Quality of Care

- Rate of participants receiving appropriate asthma medications decreased slightly from 2011 – 2014, but continue to exceed the national average
  - 87% of individuals aged 5 through 64 years in 2014
- Diabetes
  - Retinal eye exam rates exceeded the NHM across the five-year period (6.4% decrease) (*VBP measure*)
  - Diabetes HbA1c testing rate exceeded NHM for 2014



## Quality of Care: New Measures

- Percentage of 13 year old females who received 3 doses of the HPV vaccine (22.8%) exceeded National HEDIS mean, but the Department will continue to monitor improvements in this area.
- Between CY10-CY14, the percentage of enrollees 50-64 years old who received a colorectal cancer screening **decreased** by 7.4% from 39.5% in CY10 to 32.1% in CY14.
  - Decline may be attributable to influx of new adults who enrolled as a result of the ACA and have only been eligible for benefits for a short time.



- Dental Services
  - 67.7% of children aged 4 20 years received dental services in 2014 (enrolled for at least 320 days) – a 3.6% increase from CY 2010.
  - 27% of pregnant women aged 21 years and older received dental services in 2014 (enrolled for at least 90 days) – a 2.5% decrease from CY 2010.
- New Dental ASO procured in 2016



Special Topics

• Participants with a Mental Health Disorder (MHD)

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- Percentage of participants diagnosed with/treated for an MHD increased by 1.6 percentage points, from 21.6% in CY 2010 to 23.2% in CY 2014
- Between CY 2010 and CY 2014

- Participants with an MHD and a physician visit for somatic care increased by 2.9 percentage points (88.3% in CY 2014)
- Participants with an MHD and an ED visit for somatic care increased by 3.1 percentage points (42.7% in CY 2014)



Special Topics

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- Participants with a Substance Use Disorder (SUD)
  - Percentage of participants aged 19-64 years diagnosed with/treated for an SUD increased by 2.2 percentage points, from 11.1% in CY 2010 to 13.3% in CY 2014
  - Between CY 2010 and CY 2014,

- Participants aged 0-64 years with an SUD and a physician visit for somatic care decreased by 1.6 percentage points. ED visits for somatic care increased. (77.4% in CY 2014 for physician visits and 58.2% for ED visits)
- Participants aged 0-64 years with an SUD and Methadone replacement therapy increased by 3 percentage points (24.% in CY 2014)



Special Topics

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Children in Foster Care

- 77.5% of children in foster care received at least one ambulatory care visit in 2014, compared with 80.5% of other HealthChoice children
- Among children in the youngest age groups (0-2), children in foster care accessed ambulatory care services at higher rates than other HealthChoice children



## Special Topics: Reproductive Health

- Performance exceeded NHM with the exception of CY13
- Receiving timely prenatal care (82.8% overall)
  - Excluding newer MCOs increases rate to 84.1%
- Receiving expected number of prenatal visits
  - Percentage of women who received more than 80 percent of expected visits declined to 64.9% in CY14
    - Most MCOs performed between 61.6% and 74.5%, while the newer MCOs had lower rates with scores of 56.9% and 55%.
  - Percentage of women who received less than 21 percent of visits increased to 8.2% in CY14
    - Most MCOs performed between 4.5% to 9.3%, while the newer MCOs had scores of 7.7% and 17.4%.



- Family Planning
  - Program expanded to cover women under age 51 below 200% FPL in 2012
  - Enrollment decreased by 14.9% between CY10 to CY14 to 22,042 participants with any period of enrollment in 2014
  - 6,305 received at least one service in 2014 (28.6%)



- HIV/AIDS
  - Overall percentage of participants with HIV/AIDS with an ambulatory care visit increased 3.8 percentage points, from 88.3% in 2010 to 92.1% in 2014
  - CD4 testing increased 6.7% percentage points, from 74.1% in 2010 to 80.8% in 2014
  - Viral load testing increased by 1.8 percentage points, from 73.4% in 2010 to 75.2% in 2014



- REM Program
  - Percentage of REM participants receiving dental visits grew 6.7 percentage points, from 44.5% in 2010 to 51.2% in 2014
  - Ambulatory care visits increased by 0.2 percentage points over the study period
  - ED rate increased 9 percentage points
    between 2010 2014, from 33.8% to 42.8%



- Racial/Ethnic Disparities
  - Enrollment of Asian and Black participants increased by 39% and 32%, respectively, between 2010 and 2014
  - "Other" racial/ethnic categories had the next highest enrollment growths at 4%
  - Ambulatory care visits rates increased for Hispanic (1.5% increase) and Asian participants (1% increase)
  - Black and White participants have highest and second highest ED utilization compared to other racial/ethnic categories
  - Data integrity challenges

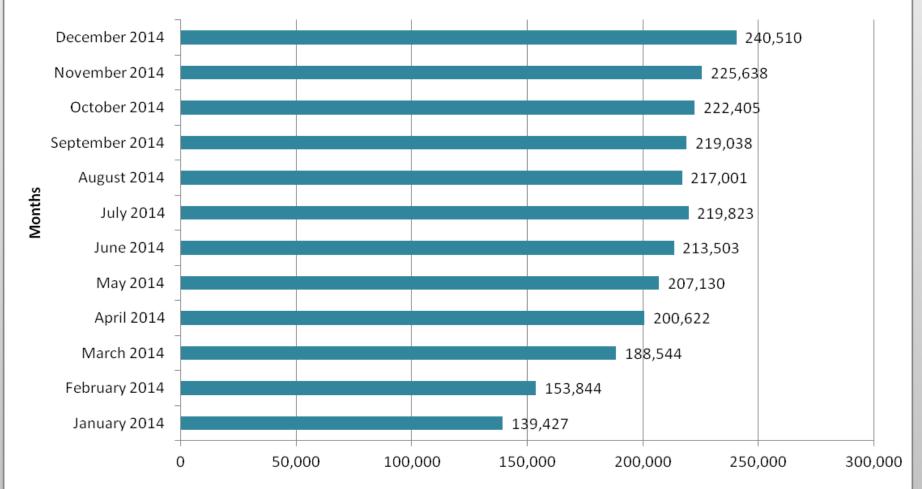


## Special Topics: ACA Expansion

- July '06: Primary Adult Care (PAC) Program covers childless adults up to 116% FPL
- January '14: Maryland expands Medicaid eligibility under the ACA to cover adults under age 65 up to 138% FPL.
- The expansion population consists of three coverage groups:
  - Former PAC participants (34.2%)
  - Childless adults (not previously enrolled in PAC) (59.5%)
  - Parents and caretaker relatives (6.3%)



#### Enrollment in ACA Expansion, January - December 2014



Number of Enrollees



#### ACA Medicaid Expansion Population: Demographic Highlights (CY14)

- Race/Ethnicity:
  - Majority of overall expansion population (~81%) were Black (44.4%) or White (36.5%)
- Gender:
  - 53.5% Male
  - 46.5% Female
- Age:
  - 19 to 34 years: 39.8%
  - 35 to 49 years: 26.5%
  - 50 to 64 years: 33.7%
- **Region:** The majority of participants (77.5%) resided in:
  - Baltimore City 23%
  - Baltimore Suburban Region 27.3%
  - Washington Suburban Region 27.2%



#### ACA Medicaid Expansion Population: Utilization of Care (CY14)

Highlights:

- Participants enrolled for a full 12 mos. utilized care more frequently
- Inpatient Admissions:
  - Any period of enrollment: 9.1%
  - 12 mos. enrollment: 11.6%
- Ambulatory Care Visit:
  - Any period of enrollment: 61.2%
  - 12 mos. Enrollment: 80.6%
- ED Visit:
  - Any period of enrollment: 31.1%
  - 12 mos. Enrollment: 39.3%

Challenges:

- Limited health literacy: Many new recipients gained coverage for the first time and have limited/no experience using benefits.
- MCO Enrollment: Analysis includes both FFS and MCO data because system challenges during the first year of the expansion resulted in participants staying in FFS for longer 31 periods of time



Comparison of Service Utilization between ACA Medicaid Expansion Coverage Groups, Aged 19-64 Years, CY 2014

	Any Pe	riod of Enr	ollment	12 Months of Enrollment				
	Number of	Total	Percentage	Number of	Total			
Coverage Group	Users	Enrollees	of Total	Users	Enrollees	Percentage of Total		
Inpatient Admissions								
Former PAC	10,363	92,937	11.2%	7,917	60,280	<b>13.1%</b>		
Childless Adults	13,410	161,408	8.3%	4,568	44,262	10.3%		
Parents &	1,016	17,032	6.0%	772	9,722	7.9%		
Caretakers								
Total	24,789	271,377	9.1%	13,257	114,264	11.6%		
Ambulatory Care Visits								
Former PAC	67,111	92,937	72.2%	50,997	60,280	84.6%		
Childless Adults	87,671	161,408	54.3%	33,199	44,262	75.0%		
Parents &	11,223	17,032	65.9%	7,955	9,722	81.8%		
Caretakers								
Total	166,005	271,377	61.2%	92,151	114,264	80.6%		
ED Visits								
Former PAC	38,419	92,937	41.3%	27,271	60,280	45.2%		
Childless Adults	41,292	161,408	25.6%	14,311	44,262	32.3%		
Parents &	4,571	17,032	26.8%	3,356	9,722	34.5%		
Caretakers					-			
Total	84,282	271,377	31.1%	44,938	114 <mark>,2</mark> 64	39.3%		



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#### ACA Expansion Coverage groups w/MHD, SUD, or Dual Diagnosis, CY14

	Any	/ Period of Enrollme	12 Months of Enrollment						
Coverage Group	Number of Users	, , , , , , , , , , , , , , , , , , ,		Number of Users	Total Enrollees	Percentage of Total			
MHD Only									
Former PAC	17,933	92,937	19.3%	13,651	60,280	<b>22.6%</b>			
Childless Adults	20,012	161,408	12.4%	7,845	44,262	17.7%			
Parents & Caretakers	2,159	17,032	12.7%	1,651	9,722	17.0%			
Total	40,104	271,377	14.8%	23,147	114,264	20.3%			
SUD Only									
Former PAC	11,374	92,937	12.2%	7,698	60,280	12.8%			
Childless Adults	8,202	161,408	5.1%	2,100	44,262	4.7%			
Parents & Caretakers	342	17,032	2.0%	239	9,722	2.5%			
Total	19,918	271,377	7.3%	10,037	114,264	8.8%			
	-	Dual Diagnosis	(MH and SUD		-	-			
Former PAC	14,417	92,937	15.5%	11,115	60,280	18.4%			
Childless Adults	7,787	161,408	4.8%	2,987	44,262	6.7%			
Parents & Caretakers	252	17,032	1.5%	195	9,722	2.0%			
Total	22,456	271,377	8.3%	14,297	114,264	12.5%			
None									
Former PAC	49,213	92,937	53.0%	27,816	60,280	46.1%			
Childless Adults	125,407	161,408	77.7%	31,330	44,262	70.8%			
Parents & Caretakers	14,279	17,032	83.8%	7,637	9,722	78.6%			
Total	188,899	271,377	69.6%	66,783	114,264	58.4%			



## 1115 HealthChoice Waiver Renewal

- HealthChoice, first implemented in 1997 under the authority of Section 1115 of the SSA, is Maryland's statewide mandatory managed care program for Medicaid enrollees
- Under HealthChoice, eligible families and individuals are required to enroll into an MCO that has been approved by DHMH



## 1115 HealthChoice Waiver Renewal

- The proposed changes for the renewal period 1/2017 12/2019 include expanding services under the following programs:
  - Residential Treatment for Individuals with Substance Use Disorders
  - Community Health Pilots
    - Limited Housing to Support Services
    - Evidence-Based Home Visiting for High Risk Pregnant Women and Children up to Age Two
  - Transitions for Criminal Justice Involved Individuals
  - Increased Community Services



### 1115 Waiver Renewal Initiatives

 Residential Treatment for Substance Use Disorders (Eff. Date: 7/1/2017)

- Presently, CMS will not provide matching funds for state dollars that fund SUD treatment for individuals receiving care in a residential facility without a waiver.
- The state is asking for a waiver to allow
  Medicaid funds to cover a continuum of SUD services.



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## 1115 Waiver Renewal Initiatives

 Transitions for Criminal Justice Involved Individuals (Eff. Date: 7/1/2017)

- Connecting individuals to Medicaid coverage upon release is a key component of Gov. Hogan's Justice Reinvestment Act
- The state is seeking a waiver to provide presumptive eligibility for Medicaid-eligible individuals leaving jails and prisons in the state



## 1115 Waiver Renewal Initiatives

- Limited Housing Support Services (Eff. Date: 7/1/2017)
  - The State is seeking matching funds for a pilot program that would provide federal matching funds for housing-related support services for enrollees who are at risk of our are currently homeless.
  - Through an open process, local entities would apply to deliver housing support services to up to 250 Medicaid enrollees statewide. The local entities will provide the non-federal share of payment. 38



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### 1115 Waiver Renewal Initiatives

• Evidence-Based Home Visiting for Pregnant Women and Children (Eff. Date: 7/1/2017)

- Maryland is seeking federal matching funds for a pilot that would support local efforts to provide services through evidence-based home visiting model programs
- The pilot would allow services for children up to age 2



### 1115 Waiver Renewal Initiatives

- Increased Community Services Program (Eff. Date: 1/1/2017)
  - The program allows individuals residing in institutions with incomes above 300% of the SSI to move into the community while permitting them to keep income up to 300%
  - Slots for the program are currently capped at 30, but the waiver will expand the limit from 30 to 100 over the 3-year period



### 1115 Waiver Renewal Initiatives

• Dental Expansion for Former Foster Youth (Eff. Date: 1/1/2017)

- DHMH seeks approval through this waiver to offer dental services available as an EPSDT benefit to former foster youth up to the age of 26
- Under existing rules, foster youth will age out of EPSDT dental benefits at age 21



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## **General Information**

- The 1115 Waiver Renewal draft is available here:
  - Maryland HealthChoice Waiver Renewal Application
- Hard copies may be obtained by calling (410) 767-5806

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 Interested parties may send written comments concerning the waiver renewal to <u>dhmh.healthchoicerenewal@maryland.gov</u>. The Department will accept comments from Friday, April 29, 2016 until Monday, May 30, 2016



## **General Information**

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- The following public hearings will discuss the content of the waiver renewal and solicit feedback and input from stakeholders:
- Annapolis:

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- Wednesday, May 4, 2016; 10 AM 12 PM
  - Health and Government Operations Committee Room (House Office Building)

6 Bladen Street, Annapolis, MD 21401

- Baltimore City:
  - Thursday, May 26, 2016; 3-5 PM
    - Maryland Department of Health and Mental Hygiene (Room L-3)

201 West Preston Street, Baltimore, MD 21201



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# **Questions?**